# RILEY-PURGATORY-BLUFF CREEK WATERSHED DISTRICT

GOVERNANCE MANUAL

Adopted as amended [Date of Adoption]

## TABLE OF CONTENTS

Introduction	1
General Governance Policies	3
Contracting	3
Per diems	3
Records management and retention	3
Delegated authority	4
Managers' authority	
Schedule of Regular Activities	
Bylaws	
Policies and Procedures for Public Access to Documents	
Protection of Private and Confidential Data on Individuals	14
Private and Confidential Data – Rights of Data Subjects	16
Data Practices Advisory/Tennessen Warning	18
Consent to Release to an Individual	19
Consent to Release to Government Entity	
Records Retention Schedule	21
Policy for Management of Permit Fees, Financial Assurances and Abandoned Property	
Escrow Agreement Template	
Public Purposes Expenditures Policy	
Fund Balance Policy	
Internal Controls and Procedures for Financial Management	
Policy on Permit Fee Reimbursement	
Appendix A: Inventory of Not-Public Data on Individuals	

# Riley-Purgatory-Bluff Creek Watershed District Governance Manual – Introduction

The Riley-Purgatory-Bluff Creek Watershed District is a special purpose unit of government established under Minnesota Statutes (Minn. Stat.) chapters 103B and 103D. The Riley-Purgatory-Bluff Creek Watershed District (the "District"), is governed by a five-member board of managers (the "Board") four of whom are appointed to staggered terms by the Hennepin County Commissioners and one by the Carver County Boards of Commissioners. In 2012, the Riley-Purgatory-Bluff Creek Watershed District hired an administrator (the "District Administrator") to oversee and direct day-to-day activities and to carry out the Water

Management Plan under the direction of the Board.

On July 2, 2014, the Board adopted the **Riley-Purgatory-Bluff Creek Watershed District Governance Manual** which was amended February 4, 2015 and [amendment date] (herein after referred to as amended as the "Governance Manual"). This Governance Manual establishes written policies, procedures and instructions for the management of District activities and accounts, recordkeeping and records management, and allocation of duties among the District's staff and contractors. This Governance Manual is intended to help to ensure that: similar transactions are treated consistently; that accounting principles used are appropriate and proper; and that records and reports are produced in forms desired by the Board and state review entities, including: the Legislature, the Office of the State Auditor; and the Board of Water and Soil Resources.

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**Content**: This Governance Manual consists of this document, along with the following bylaws, policies and protocols duly adopted by the Board:

- Appendix [1] General Governance Policies.
- Appendix [2] -Bylaws,
- Appendix [3] Code of Conduct Policy per Minnesota Statutes (Minn. Stat.) § 103D.315, subdivision 11.
- Appendix [4] Policies and Procedures for Public Access to Documents intended to fulfill the requirements of the Minnesota Data Practices Act applicable to the District. The following auxiliary documents are intended to fulfill specific requirements of the Data Practices Act, as noted:
  - Appendix [4.1]- Security of Not-Public Data and procedures to ensure accuracy and security of data on individuals and to notify data subjects of their rights under the DPA, along with the accompanying Inventory of Not-Public Data on Individuals.
  - Appendix [4.2] Private and Confidential Data Rights of Data Subjects Procedures to ensure accuracy and security of data on individuals (Minn. Stat. § 13.05, subd. 5) and to notify data subjects of their rights under the DPA (Minn. Stat. § 13.025, subd. 3).
  - Appendix [4.2.1] Data Practices Advisory / Tennessen Warning Tennessen notices and consent forms, created when needed and tailored for specific circumstances where private or confidential data is collected from individuals,

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- o Appendix [4.3] Records Retention Schedule allows the District to efficiently manage and, when appropriate, archive its files, and fulfills the requirement of Minn. Stat. § 138.17, subdivision 7, as well and the Data Practices Act requirement that the District maintain a list of private and confidential data on individuals maintained by the District (Minn. Stat. § 13.05, subdivision 1). The schedule also includes indication of whether the District stores information electronically or in hard copy form, in compliance with the Uniform Electronic Transactions Act, Minn. Stat. § 325L.17. See
- Appendix [5] Policy for Management of Permit Fees, Financial Assurances and Abandoned Property provides protocols to manage assurances collected by the District from permittees and ensures that funds submitted are managed in accordance with the state unclaimed property law (Minn. Stat. chapter 345 generally and Minn. Stat. § 345.38 specifically), accompanied by an:
  - Appendix [5.1] CASH ESCROW AGREEMENT. Escrow agreement template, for escrow of funds submitted by permittees in fulfillment of the financial performance-assurance requirements in the District rules.
  - Appendix [5.2] ESCROW PROVIDER ACKNOWLEDGEMENT & RELEASE

 Appendix [6] - Public Purposes Expenditures Policy includes protocols and requirements to ensure that the District complies with the requirement in the state constitution (Article X, section 1) that expenditures by government bodies must serve a public purpose;

- Appendix [8] Fund Balance Policy adopted to bring District fund-classification and -naming practices into compliance with general accounting standards.
- Appendix [9] **Internal Controls and Procedures for Financial Management** provides terms for the management and administration of District finances.

**Review**. Every two (2) years, and more frequently as they deem appropriate, the District's Governance Committee shall review this manual and all of the policies of the District, solicit comments and proposed changes to the manual and all policies of the District, prepare and submit a report of any proposed changes received and any recommended changes to the manual and its policies. The manual and the report and recommendations of the Governance Committee will be reviewed at the managers January business meeting or at such other time as set by the Board and the managers shall approve such changes to this Governance Manual as they deem necessary or appropriate. Any revisions to this Governance Manual shall be submitted within 60 days of adoption to the Office of the State Auditor in compliance with Minn. Stat. § 6.756, as will any revisions and additional policies when adopted, copies of which shall be attached hereto and the Secretary is authorized to amend the index as necessary to reflect such additional policies. This manual may be amended only by compliance with the same terms and conditions applicable to the amendment of the District's By-laws, i. e., by a four-fifths majority vote of the Board with thirty (30) days' advance written notice of the proposed change(s), unless such notice

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is waived by all the managers. Notice of any proposed amendment to this manual shall be expressly set forth inforth in the notice of the meeting at which the proposed amendment is to be considered and such notice shall include specific instructions or links to obtain a copy of such proposed amendments. Inclusion of the proposed amendment in the agenda to the meeting alone does not satisfy this requirement.

Managers, District staff and contractors shall conduct District business in accordance with the manual subject only to applicable law and resolutions duly adopted by the managers. Manager, staff, contractors and other constituents of the District are encouraged to alert the Governance Committee and the Board to improvements and additions to this manual and its content.

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# Riley-Purgatory-Bluff Creek Watershed District Appendix [1] - General Governance Policies

#### Adopted [ ]

The following general governance policies help ensure sound administration of District business and continued focus of District resources on protection and improvement of the water resources in the Riley-Purgatory-Bluff Creek watershed.

#### I. Contracting

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- a. All contracts shall be authorized by the Board, and shall be reviewed by the District's legal counsel prior to submission to the Board for consideration, unless the contract conforms to the template(s) prepared by the District's legal counsel.
- b. All amendments to any approved contract shall be authorized by the Board, except that the Board delegates to the administrator the authority to approve work-change directives and change orders for District projects that will result in an aggregate increase of the cost of a project by no more than the lesser of (i) \$10,000 or (ii) twenty percent (20%) of the original contract amount.
- c. The administrator may require a District contractor to secure additional or replacement payment and/or performance bonds to cover any increased price of a District project resulting from a change order approved by the District's administrator (hereinafter referred to as the "administrator").
- A change order approved by the administrator will be presented to the Board at its next meeting.
- e. All contracts with the District shall provide that the District shall have not less than 60 days after receipt of an invoice for payment pursuant to the terms of the contract in which to make such payment without payment of any interest or penalty.

#### II. Per diems

- Managers shall receive one per diem for participation in a meeting of the Board.
- A manager shall receive one per diem for preparation for each meeting of the Board.
- c. A manager shall be entitled to one day per diem for preparation for and attendance at a meeting of the Citizen's Advisory Committee as the Board's designated representative.
- d. A manager shall be entitled to one day per diem for attendance at a scheduled presentation by the District on District activities to any city or County within the District approved by the President or the administrator which approvals shall be issued on a consistent basis among managers.
- A manager shall be entitled to one day per diem for attendance at a presentation on District activities to any city or County within the District approved by the President or the administrator which approvals shall be issued on a consistent basis among managers.

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1		f.	A manager shall be entitled to one day for each day of attendance at the annual	
2			meeting of the Minnesota Association of Watershed Districts (MAWD), the	
3			MAWD legislative conference, the MAWD summer tour, and a meeting of the	
4			Metro chapter of MAWD.	
5		g.	A manager shall be entitled to one day per diem for any activity authorized or	
6			requested by the Board or if requested by the administrator and reasonably	
7			necessary for the manager to fulfil his/her duties as a manager. The Board and the	
8			administrator shall authorize any activity requested by a manager which	
9			reasonably relates to the duties of the manager as a manager of the District.	
10		h.	Managers will prepare claim forms for per diem and expenses in substantially the	Commented [klf17]: Outdated concept
11			form attached hereto as Exhibit [II.hH.hH.g]. The claim form shall be submitted	
12			to the administrator to be processed and approved in the same manner as other	
13			claims against the District. Claims for expenses should be submitted quarterly,	
14			and under any circumstances all claims for expenses in any given year must be	
15			submitted prior to January 15 of the following year. Claims for per diem shall be	
16			processed in the same manner as any other invoice or expense of the District.	
17		i.	A manager may receive only one per diem per day of service to the District.	
18		j.	The per diem rate shall be the maximum rate specified in Minn. Stat. § 103D.315,	
19			subdivision 8 as in effect from time to time unless the Board sets a lower per diem	
20			rate.	
21		k.	No manager shall be paid a per diem for the attendance at or conduct of any	
22			activity for which the manager is entitled to compensation from any other person	
23			or entity.	
24	III.	Reco	rds management and retention	Commented [klf18]: Combine with data practices policy
25		a.	The managers shall keep efficient records of all proceedings, minutes, certificates,	policy
26			contracts, bonds of the board's employees, and all other business transacted or	
27			action taken by the managers as required by Minn. Stat. § 103D, Subd. 5.	
28		b. T	he records must be open to inspection by the property owners within the watershed	
29			district and all other interested parties at all reasonable times unless otherwise	
30			prohibited by law.	
31		c.	The District will make and preserve all records necessary to ensure the	
32			availability of a full and accurate accounting of the District's official activities, in	
33			fulfillment of Minn. Stat. §§ 15.17, subdivision 1, and 138.17.	
34		d.	The District will adopt and maintain a records retention schedule, to be approved	
35			by the State Archives Office, governing the retention and/or disposal of records	
36			created by the District, a copy of which will be included in this Governance	
37			Manual as Exhibit [III.e].	
38		e.	The District shall maintain a journal of votes as permitted by Minn. Stat.	
39			§ 13D.01, Subd. 4. which journal shall consist of written resolutions voted upon	
40				
41		c	by the Board and signed by the District's Secretary.	
		f.	In keeping with the direction of the Uniform Electronic Transactions Act, the	
42		f.	In keeping with the direction of the Uniform Electronic Transactions Act, the District has determined that it will create and retain its records in electronic form	
42 43		f.	In keeping with the direction of the Uniform Electronic Transactions Act, the District has determined that it will create and retain its records in electronic form to the greatest extent possible. The District's records retention schedule includes	
42		f.	In keeping with the direction of the Uniform Electronic Transactions Act, the District has determined that it will create and retain its records in electronic form	

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Policies

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2			to electronic form.
3		g.	The administrator is the responsible authority for purposes of District compliance
4		Ü	with the Data Practices Act, Minn. Stat. Chapter 13. The administrator shall
5			comply with all requirements set forth in said chapter. Each year, the
6			administrator shall provide to the Board a report documenting compliance with
7			the Data Practices Act.
8		h.	The administrator is the data practices compliance official for purposes of
9			District's compliance with the Data Practices Act.
10		i.	The District shall maintain a website and shall endeavor to make as many of its
11			records available through the District's website as practicable, including but not
12			limited to:
13		i	. A calendar for each calendar year of District events, including known events
14			scheduled to occur during the next twelve (12) months, which schedule is
15			subject to change;
16		ii	. The agenda and meeting packet of information provided to the managers prior
17			to and at a meeting of the managers;
18		iii	. The officially approved minutes of meetings of the Board;
19		iv	
20		V	. The District's audit and audited financial statements as required by law;
21		vi	· · · · · · · · · · · · · · · · · · ·
22		vii	
23		viii	
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25			meeting of the managers;
26		X	1 & ,
27		xi	, , , , , , , , , , , , , , , , , , , ,
28		xii	
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30			Committee, Personnel Committee, Citizens Advisory Committee, Technical
31			Advisory Committee and such other committees of the District in existence
32			from time to time;
33		j.	The District shall maintain a database and complete records of:
34		i	
35		ii	
36			compilations and activities pertaining thereto;
37	IV.	_	ted authority
38		a.	No employee of the District may exercise authority beyond that which is allocated
39			to the administrator by the District bylaws, and the policies and resolutions duly
40		_	adopted by the Board.
41		b.	Authority delegated to the administrator may not be delegated to other employees
42			or contractors of the District.
43		c.	Duties assigned to the administrator may be delegated to other employees or
44			contractors by the administrator, however the administrator will remain
45			responsible to the Board for the proper execution of all delegated duties.

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- d. All consultants to the District work under the direction of the administrator, except for auditors and legal counsel. The auditor's and legal counsel's primary responsibility is to the Board.
   e. Except as otherwise specifically provided for herein, the administrator may not
- Except as otherwise specifically provided for herein, the administrator may not commit funds of the District without the approval of the Board.

#### V. Managers' authority

- a. No manager may speak on behalf of the District unless authorized to do so by the Board. This provision does not prevent any manager from giving his or her opinion on any matter as long as he/she makes clear that he/she does not speak for the District or the Board. Managers are encouraged to withhold individual opinions on a subject pertaining to the District until the next regularly scheduled meeting of the Board or a special meeting on such matter, if sooner.
- b. No individual manager may provide direction, instructions or authorization to the administrator unless specifically authorized to do so by the Board.
- c. A manager shall be given timely access to all information upon request by the manager subject to all applicable laws. A manager should endeavor to limit his/her requests for information so as not to unreasonably interfere with the administrator's other duties. Nothing contained herein shall restrict a manager's rights under any applicable law.
- d. A manager's request for information in the possession of the District, including information from consultants to the District, other than auditors or legal counsel, shall be directed through the administrator. Manager requests for information to auditors and legal counsel may be directed to the auditor and legal counsel. Except in the case of allegations of wrongdoing, auditors and legal counsel shall inform the administrator of such requests for information.
- e. Individual managers cannot bind the District to agreements or expenditures unless specifically authorized to do so by the Board. An agreement shall be binding on the District only if such agreement has been signed on behalf of the District by a person authorized to do so pursuant to action by the Board.

### VI. Schedule of Regular Activities

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The District will observe the following schedule of required activities to ensure continued compliance with laws and regulations:

- Each January, the Board conducts its annual business meeting in January. At that
  meeting the Board shall:
  - o Approve a schedule of regular meetings of the Board for the ensuing year.
  - o Review insurance needs and current coverage.
  - If an odd-numbered year, authorize the solicitation of engineering, legal, auditing, accounting and other professional services proposals, per Minn. Stat. § 103B.227, subdivision 5.
  - Designate:
    - one or more depositories for the District's funds, and cash escrows received as security from permittees,

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- a repository for permit assurance bonds, and letters of credit received as security from permittees, and
- one or more official newspapers for publication of District notices.

#### Appoint:

- individuals to serve on the District's Citizens Advisory Committee, in compliance with Minn. Stat. § 103D.331, and
- individuals to serve on the District's technical advisory committee in compliance with Minn. Stat. § 103D.337.
- managers to serve on standing committees of the District.
- Review the District's fee and permit security schedules and authorize such revisions as the Board deems appropriate.
- Review and, as necessary, direct the preparation of updates to its Governance Manual.
- Elect from among its members the following officers: president, vice president, secretary and treasurer.
- Not later than [ -] the District shall prepare and publish an annual newsletter or other watershed-wide communication that explains the District's programs, lists the members of the Board and notes District contact information, and other information required by Minn. Stat. § 103B.227, subdivision 4 and applicable rules and regulations. The District will also maintain this information on its website.
- During the first fiscal quarter, the District will engage a duly qualified audit firm to audit the District's books and accounts as required by Minn. Stat. § 103D.355, subd. 1.
- Not later than June 30 of each year the District shall have prepared and submit to the Board of Water and Soil Resources a financial activity and audit report for the preceding year year, per Minn. Stat. §103B.231, subdivision 14, and Minnesota Rules 8410.0150, subpart 1
- Not later than June 30 of each year, the District shall submit to the Office of the State Auditor an audit report n per Minnesota Rules 8410.0150, subpart 1.
- Each February, the administrator, Treasurer and accountants shall prepare and submit to the Board of Managers an end-of-year report on the financial condition of the District for the preceding year as required by and in accordance with generally accepted governmental accounting principles and applicable Minnesota law, including but not limited to the following which shall be in substantially the form set forth in Appendix [1] hereto:
  - o Statement of net Position, Statement of Activities,
  - Balance sheet for Governmental Funds,
  - Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds
  - Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds
  - Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities, Governmental Funds
  - Statement of Revenues, Expenditures and Changes in Fund Balances -Budget and Actual 509 Plan Implementation Fund

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- Notes to the Financial Statements
- Each July, the administrator shall prepare, a report on the status of fund balances in relation to the Fund Balance Policy as of December 31 of the preceding calendar year and shall submit such report to the Board at the Board's August meeting.
- Each July, the administrator, as the Data Practices Act (DPA) "responsible authority," shall review the District's DPA policy and associated protocols to ensure compliance in accordance with Minn. Stat. §13.05, subd. 1 and shall deliver such report to the Board at its August meeting.
- Each July, the administrator shall assess whether the District has abandoned property
  and returns abandoned property, if any, in accordance with the schedule in the Policy
  for Management of Permit Fees, Permit Securities and Abandoned Property included
  as an Appendix [ ] hereto and shall submit such reports to the Board at the Board's
  August meeting for the Board's review.
- Each June, the administrator shall prepare a proposed budget for the following
  calendar year substantially in the form attached hereto as <a href="Appendix">Appendix</a> [xx] and shall
  submit such proposed budget at the Board at the Board's July meeting.
- At the July meeting of the Board, the Board shall set the tentative amount of ad
  valorum real estate taxes to be levied for the purposes of providing funds to cover the
  tentative budget approved by the Board at such meeting and the Board shall order a
  public hearing on such tentative budget and levy at its August meeting.
- Each August, the Board shall hold a public hearing on the tentative budget and the
  proposed levy after proper notice of such public hearing has been provided as
  required by law.
- On or before September 15 of each year, the District shall, after holding a public
  hearing as required by law, adopt a budget for the next calendar year and set the total
  amount to be raised through the levy of ad valorem taxes on real property located
  within the District.
- Each November, the administrator shall arrange for the review of and report on the District's information technology systems by a reputable information technology consultant and shall provide such report to the Board for review at the Board's December meeting along with any recommend changes. Such report shall include but not be limited to a review and report on the security of the District's information technology systems as well as any recommendations for the improvement of the District's information technology systems.
- Each November, the BOM shall direct the solicitation of candidates for appointment to the CAC for the following calendar year.
- Each December, pursuant to the Truth in Taxation law, hold a further public
  informational meeting on its budget and levy at which the public will be allowed to
  speak and the Board may but need not decrease (but may not increase) the amount of
  the levy adopted in September prior to finalization by the county auditors at the end
  of December.
- Each December, the administrator shall review the District's disaster preparedness
  plan (including provisions regarding pandemics) and provide a summary of such
  review along with any recommend changes to the Board for its review at the Board's
  January meeting.

# Riley-Purgatory-Bluff Creek Watershed District

## Appendix [2] - Bylaws

These bylaws establish governing rules for the Riley-Purgatory-Bluff Creek Watershed District (District) Board (Board), in compliance with Minn. Stat. § 103D.315, subdivision 11.

- I. **Office**. The District will maintain its principal place of business and its official records at an office located within the watershed, presently 18681 Lake Drive East, Chanhassen MN 55346. The Board may change the location of its principal place of business in accordance with Minn. Stat. § 103D.321, subdivision 2.
- II. Board. The Board consists of four managers appointed by the commissioners of Hennepin County and one manager appointed by the commissioners of Carver County. Managers serve staggered three-year terms. A manager serves until his or her replacement is appointed.
  - Vacancy. A manager who is unable to fulfill his or her term will notify his or her county board of commissioners to allow the commissioners to appoint a replacement in a timely manner.
  - b. Compensation. The managers shall be compensated for attending meetings and performing other duties necessary to properly manage the District and reimburse managers for expenses incurred in performing official duties. Compensation will be at the rate established by Minn. Stat. § 103D.315, subdivision 8, unless a lower rate is established by the Board.
  - c. *Bonding*. Before a manager assumes his or her duties, the District, at the District's expense, will obtain and file a bond for the manager in accordance with Minn. Stat. § 103D.315, subdivision 2.
  - d. Insurance. The District will provide insurance for the managers insuring the managers against liability arising out of or in connection with their actions as managers of the District and the operation of the District on such terms and in such amounts as the Board determines.
  - e. Attendance. Managers are expected to attend meetings of the Board. At the Board's discretion, a manager's failure to attend three consecutive regular meetings of the District may be reported to that manager's county board of commissioners.
  - III. Officers. The Board annually, at its January meeting, will elect from among its members the following officers: president, vice president, secretary and treasurer. If any officer resigns or cannot complete his or her term of office, the Board shall promptly elect from among its members an individual to complete the unexpired term. An officer's term as

All references in these bylaws to statutes are to the section or sections as they may be amended.

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1 2 3	at an official r	nees until a successor is elected or the officer resigns. The Board, by action neeting, may appoint a manager as an officer <i>pro tem</i> in the event an officer hable to act, and action by that officer is required.
4	a. Presid	ent. The president shall:
5	i.	preside at all meetings as chair of the Board at which he/she is present.
6	ii.	sign and deliver in the name of the District contracts, deeds,
7		correspondence or other instruments pertaining to the business of the District which have been approved by the Board;
9	iii.	be a signatory to the District accounts;
.0	<u>iv.</u>	be a signatory to District documents if the treasurer or secretary is absent or disabled, to the same extent as the treasurer or secretary; and
.2	<u>iv.</u> v	meet with CAC Chair and Administrator in accordance with the BOM-CAC Communications Process attached as Appendix [xx].
. 4	b. Vice P	resident. The vice president shall:
.5	i.	preside at meetings as chair in the absence of the president;
. 6	ii.	be a signatory to the District accounts; and
.7 .8	iii.	be a signatory to District instruments and accounts if the president is absent or unable to be a signatory, to the same extent as the president.
. 9	c. Secrete	ary. The secretary shall:
20 21	i.	be a signatory to resolutions and other documents certifying and memorializing the proceedings of the District;
22	ii.	be a signatory on all of the District financial accounts;
23	iii.	maintain the records of the District;
24	iv.	issue the required public and Board notice of all meetings in accordance
25		with Minn. Stat. chapter 13D and other applicable laws including but not
26		limited to Minn. Stat. § 103D.315 Subd. 10, provided that the notice
27		required by Minn. Stat. § 103D.315 Subd. 10 may be waived by all voting
28		members of the committee;
29	v.	ensure that minutes of all Board meetings are recorded and made available
30 31		to the Board in a timely manner not less than seven days after the date of the meeting and maintain a physical and electronic record book of all of
32		the minutes of each meeting of the Board as approved by the Board
33		including all votes of the members of the Board and
34	vi.	maintain a physical or electronic file for each meeting consisting of all
35		notice of such meeting, the agenda therefor, all materials provided to the
36		managers prior to and at the meeting, all materials made available to the
37		public for such meeting as required by law
38	vii.	comply with Minn. Stat. § 13D.01, Subd. 4.

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Bylaws

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1 2	viii.	where fea meeting;	sible, cause an audio recording to be made of each Board
3 4	ix.		audio recording to be made of each meeting which is closed to as required by law; and
5 6	х.		nd maintain a Governance Manual which shall include these and the policies and procedures adopted by the Board.
7	d. Treasi	urer. The ti	reasurer shall:
8 9	i.	be a signa records;	tory on all of the District financial accounts and financial
10 11 12 13	ii.	Report" su which rep	have prepared each month an "Accountants Compilation abstantially in the form attached hereto to as Exhibit [III.d.ii] ort shall be made available upon request by any manager at the he Board packet is prepared and sent to the managers.
14	iii.	At each re	egularly scheduled meeting of the Board:
15		1. Pro	esent a report that includes:
16 17		a.	a Cash Disbursements statement substantially in the form attached hereto as <b>Exhibit</b> [III.d.iii.1.a-1]
18 19		b.	a Fund Performance Analysis substantially in the form attached hereto as <b>Exhibit</b> [III.d.iii.1.b-2],
20 21		c.	a "Multi-Year Project Performance Analysis substantially in the form attached hereto as <b>Exhibit</b> [III.d.iii.1.c-3],
22 23		d.	a balance sheet substantially in the form attached hereto as <a href="Exhibit">Exhibit</a> [III.d.iii.1.d-4],
24 25		e.	a table of credit card activity substantially in the form attached hereto as <b>Exhibit</b> [III.d.iii.1.e-5],
26 27		f.	a comparative budget substantially in the form attached as <a href="Exhibit">Exhibit</a> [III.d.iii.1.f-6], and
28 29 30 31 32		inv are the	ertify orally, or in writing that the treasurer has reviewed all voices for payments and determined that the invoices to be paid a proper, due and payable in accordance with applicable law and a procedures and policies regarding the payment of invoices and y contract to which they pertain;
33 34	iv.		nch other records as are necessary or customary to inform the he financial condition of the District.
35 36	v.		with the administrator, the preparation of the annual audit for ey with and accurate reflection of the District's fiscal policies;

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- vi. Prepare with the administrator any management report to be included in the audit and present the same to the Board for approval for inclusion in the audit report;
- vii. Review and discuss any issues raised in the annual auditor's report and provide the Board with any comments regarding the annual audit and a recommendation as to whether the audit report should be accepted as well as any changes to the District's fiscal or other policies as they may pertain to the fiscal reporting and record keeping of the District.
- vii. viii. Cause the monthly Accountant's Compilation Report to be posted on
  District website not later than three (3) business days prior to the second
  monthly meeting of the managers following the end of the month to which
  the report pertains.
- IV. Committees. All standing and special committees of the Board will be appointed by majority vote of the managers. Membership on standing committees of the Board (e.g., Governance, Personnel, Audit and Finance) will be determined during the January meeting of the managers. Other special committees may include persons who are not managers, but no member of a committee who is not a manager may offer a motion or vote on a matter put before the committee. It is the duty of a committee to act promptly and faithfully in all matters referred to it and to prepare minutes of any votes taken by the committee on recommendations to the Board of Managers, and otherwise to make reports as directed on the date established by the chair or Board. No committee may provide direction, instructions or authorization to the administrator unless specifically authorized to do so by the Board of Managers. A complete and accurate copy of committee minutes of votes and written reports will be made by the secretary and filed and recorded in the records of the District and shall be presented to the Board at the next regular monthly meeting of the Board... Unless otherwise agreed by all of the voting members of the committee, the committee shall follow Roberts Rules of Order. Any member of the committee may call a meeting of the committee, upon not less than seven days advance written notice by mail or email unless such notice is waived by all members of the committee. The notice of all committee meetings shall comply with the same laws applicable to notices of meetings of the Board. Unless waived, each manager must be provided written notice of a meeting of the committee not less than 7 days prior to the meeting prior Reports may include majority and/or minority positions.
  - a. Governance Committee. There shall be a isa is a standing committee of the Board known as the Governance Committee and which shall consist of two managers, with support from the administrator and the District's legal counsel. The committee shall review annually the Governance Manual and all other policies pertaining to the governance and operation of the District, and make such reports and such recommendations for revisions to the Board as the committee shall deem appropriate. All meetings of the committee shall be noticed and open to the public as required by the Open Meeting Law, except for meetings which are required to be closed pursuant to the Open Meeting Law or which may be closed pursuant to the Open Meeting Law and which the committee votes to close. And audio recording shall be made of any portion of a closed meeting. meeting.

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- b. Personnel Committee. There shall be a is a standing committee of the Board known as the Personnel Committee. Such committee shallcommittee shall consist of two managers, with support from the administrator and the District's legal counsel. The committee shall make reports and recommendations to the Board on personnel and human resources matters as the committee shall deem appropriate. All meetings of the committee shall be noticed and open to the public as required by the Open Meeting Law, except for meetings which are required to be closed pursuant to the Open Meeting Law or which may be closed pursuant to the Open Meeting Law and which the committee votes to close. And audio recording shall be made of any portion of a closed meeting.
- c. Citizens Advisory Committee. In accordance with Minn. Stat. § 103D.331, there is established a District citizens' advisory committee. The committee is known as the Citizens Advisory Committee (CAC). The CAC shall perform the duties set forth in Minn. Stat. § 103D.331. The CAC will meet according to a schedule set by its members each year and at such other times as the members of the CAC may determine. All meetings of the CAC are open to the public.
- d. Technical Advisory Committee. In accordance with Minn. Stat. § 103D.337, there is established a technical advisory committee (TAC) to the Board. Meetings of the TAC shall be convened as necessary and appropriate to advise the Board on regulatory, watershed planning and other technical matters.
- Audit and Finance Committee. There shall be a standing committee of the Board e. known as the Audit and Finance Committee. Such committee shall consist of two managers appointed by the Board. The purpose of the committee shall be to review monthly the financial condition of the District, to assist in the preparation for and review of the results of the annual audit of the District's financial statements, review and comment upon the district's compliance with all laws and policies pertaining to the fiscal operations of the district, review and comment upon the performance of the District's staff, accountant and auditor, and to make such reports and recommendations to the Board with respect to the District's fiscal matters as the committee shall deem appropriate. All meetings of the committee shall be noticed and open to the public as required by the Open Meeting Law, except for meetings which are required to be closed pursuant to the Open Meeting Law or which may be closed pursuant to the Open Meeting Law and which the committee votes to close. And audio recording shall be made of any portion of a closed meeting.
- f. The Board shall not delegate supervision of the administrator or any District employee to a committee.

#### V. Meetings.

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a. Regular meetings. In January each year the Board will set a schedule of regular meetings for the coming year. Adjourned and special sessions may be held at such times as the Board deems necessary and proper.

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- <u>b.</u> Special Meetings and Emergency Meetings. Special meetings and emergency meetings may be called by the chair or any manager. Notice of a special or emergency meeting will be issued and published by the secretary or the secretary's designee in accordance with the Open Meeting Law and Minn. Stat. 103D.315 Subd. 10. The secretary of the District must mail a notice of the meeting to each member at least eight days before the meeting in accordance with Minn. Stat. chapter 13D, and Minn. Stat. § 103D.315, subd. 10. The person calling the special meeting may cancel such meeting at any time prior to its commencement by written notice to the President or the Secretary.
- b-c. Meeting Location, Video Access, Recording. Except as authorized by law, all meetings of the Board and all committees shall be in person and held at the District's principal offices. Except for a meeting allowed to be closed pursuant to the Open Meeting Law, all meetings shall be made available for simultaneous viewing and participation by the public via video technology such as Zoom. Each notice of a meeting shall include a link for viewing the meeting via video technology such as Zoom. Each meeting shall be recorded and such recording shall be preserved in accordance with applicable law and made available to the public as required under the Minnesota Data Practices Act.
- e.d. Open and Closed Meetings. All meetings of the Board will be open to the public, except that a meeting or portion of a meeting that are required to be closed pursuant to the Open Meeting Law or which may be closed pursuant to the Open Meeting Law and which the Board votes to close. A recording shall be made of any portion of a closed meeting.
- d.e. Quorum. At all meetings of the Board, a majority of the members appointed will constitute a quorum necessary to do business, but a minority may adjourn from day to day.
- e-f. Action. The Board shall take action only by the adoption of a written resolution properly before the Board by a majority vote of the managers present at a duly called meeting at which a quorum is present. Staff and legal counsel shall provide the Board with a proposed resolution for each action item on the agenda along with a memorandum explaining the proposed action and the basis if any for recommending the proposed action.
- f.g. Agenda. The agenda for the meetings of the Board will generally follow the order and format set forth in Exhibit [V.gV.fV.e-1], subject to revisions by the Board as provided herein. Managers, staff and the public may submit items to be considered for inclusion in the proposed agenda. Items submitted for inclusion will be included in a tentative agenda if received prior to the date which is three business days immediately preceding the date of the meeting for which the item is to be included in the agenda for the meeting. Subject to the foregoing, the administrator, in consultation with the President, will prepare a tentative agenda in the form and format set forth in Exhibit [V.gV.fV.e-2] and will include the items timely submitted for inclusion. The tentative agenda shall be distributed with the meeting packet and posted on the District's website. The meeting agenda

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shall be set at the meeting by a majority vote of the Board. In the interests of time, any report and any minutes of a committee on the agenda may be received and accepted by including such report and minutes under a consent agenda resolution; such inclusion of such reports and minutes in a consent resolution does not preclude questions regarding the report or minutes during any discussion item on the agenda on the same topic as the report or minutes. Acceptance of receipt does not preclude questions and comments regarding the subject matter of such reports and minutes during discussion items of the same topic.

g.h. Board Meeting Packet. No later than 5:00 p.m. of the third business day preceding a meeting of the Board, the administrator shall prepare a copy of all materials which are to be presented or discussed at the upcoming meeting, and post these materials to the District website. Other than materials classified by law as other than public as defined in Minnesota Statutes chapter 13, or to materials relating to the agenda items of a closed meeting held in accordance with the procedures in Minn. Stat. § 13D.03 or other law permitting the closing of meetings, at least one copy of any printed materials relating to the agenda items of the meeting prepared or distributed by or at the direction of the governing body or its employees and distributed at the meeting, before the meeting, or available in the meeting room to all members of the Board shall be available in the meeting room for inspection by the public as required by the Open Meeting Law, or in the case of a virtual meeting, shall be available on the District's website during the virtual meeting.

h-i. Conduct of meetings. At the time appointed for a meeting, the members will be called to order by the chair or, in his or her absence, the temporary chair. The chair shall note the managers in attendance and declare for the record whether or not a quorum of the managers is present. On determination of a quorum, the Board will proceed with the approval of the tentative agenda, as may be amended and approved by the Board. Upon approval of the agenda, the Board will proceed in accordance with the approved agenda.

- The chair will preserve order and decide questions of order etc. in accordance with Roberts Rules of Order, Order. The chair may make motions, second motions, or speak on any question. The chair will be entitled to vote in the same manner as other members of the Board.
- ii. The order of business for a meeting may be varied by the Board.
- No public hearing convened by the Board will be closed before the time specified for the hearing in the notice.
- iv. Every member before speaking will address the chair and will not proceed until recognized by the chair. Each member wishing to be heard on any matter shall be entitled to be heard at least once and at least as many times and for as long as any other member. A member called to order will immediately suspend his or her remarks until the point of order is decided by the chair.

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that staff prepare a resolution reflecting action taken by the Board on any item for

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which there is not a written resolution. The material terms of a resolution must be stated in the motion to adopt. Each resolution passed by the Board will numbered consecutively and shall be signed by the secretary and set forth in or attached to the official minutes of the meeting during which it was adopted, recorded in the journal of votes and filed in the official minutes and records of the District maintained at the District office but by the Secretary.

Minutes and Records. Minutes of all meetings of the Board and committees will be made by the secretary or, with respect to a committee meeting, the Board member responsible for making the minutes. Not more than one week after the meeting a draft of the minutes of the meeting in Word format shall be sent to the managers and the administrator for review. Managers and the administrator shall make a good faith effort to provide any corrections to the minutes in word format to the secretary and the administrator. The secretary and the administrator in the board packet for the next meeting. When approved and signed, the minutes will constitute the official record and journal of the Board proceedings. Except in extenuating circumstances, at the regular meeting of the Board, draft minutes of the preceding Board meeting will be reviewed by the Board and adopted as they may be amended. A copy of the adopted minutes as amended shall be reduced to writing showing the changes made to the draft minutes and a copy of the adopted minutes without designation of changes will be presented to the Board at the next meeting and unless further corrected by a majority vote of the Board, shall be signed by the secretary of the meeting at which the minutes are approved. The signed copy of the adopted minutes shall be kept at the District office in physical or electronic form and compiled in a physical or electronic minute book and posted to or made available via the District's website. All written communications addressed to the Board, other materials included in a Board meeting packet, and all documents and materials submitted to the record in the course of a Board meeting will be filed in the District office with the minutes of the meeting in the meeting folder, including in electronic form. The Secretary is authorized to certify actions taken at a meeting of the Board as reflected in the final approved minutes of a meeting of the Board.

voting. When the chair puts a question to the Board, every manager present will vote, unless the manager elects to abstain. The manner of voting on any business coming before the Board may be by voice vote unless such vote is during a telephonic or other virtual meeting as permitted by law, in which event such vote shall be taken by roll call of the members. An affirmative or negative vote by any member will be entered in the minutes on his or her request. Affirmative and negative votes will be recorded on any motion at the request of a manager and the results entered in the minutes. Unless provided otherwise by law, any vote or ballot completed by a manager, whether binding or not, will be disclosed at the meeting at which it is taken; a survey of managers shall be presented at the next scheduled meeting at which the relevant item of business is considered, including the vote results and vote of each member. All resolutions of the Board shall be assigned a number which notes the year of the action and a sequential number based on the order of action.

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- VI. Conflict of Interest. The Board seeks to operate in accordance with high ethical standards and wishes to establish clear guidelines for the ethical conduct of District business. Ensuring that conflicts of interest do not affect District proceedings is an essential element of maintaining high ethical standards. Therefore, to specify and supplement its commitment to compliance with the Ethics in Government Act, Minn. Stat. § 10A.07, the Board adopts the following conflict of interest policy:
  - a. Disclosure of conflicts. A manager who has a personal financial interest, or other private interest or relationship that limits the manager's ability objectively to consider, deliberate or vote, in a matter scheduled to come before the Board must prepare a written statement describing the matter requiring action and the nature of the potential conflict. The manager affected will deliver the statement to the president of the Board before the Board considers or takes action on the matter. If a potential conflict arises and a manager does not have sufficient time to prepare a written statement, the manager must orally inform the Board before the matter is discussed.
  - b. Abstention. A manager must abstain from chairing any meeting, participating in any vote, offering any motion, or participating in any discussion on any matter that may substantially affect the manager's financial interests or those of an associated business or family member, unless the effect on the manager is no more than on any other member of the manager's business classification, profession or occupation. A manager also must abstain from chairing any meeting, participating in any discussion, offering any motion, or voting on any matter in which a private interest or relationship of the manager limits the manager's ability objectively to consider, deliberate or vote. The manager's nonparticipation in the matter will be recorded in the minutes.
- VII. Bylaws compliance, suspension and amendment. These bylaws are adopted to facilitate the transaction of Board business. They should not be permitted to divert or hinder the expressed intent and desire of the Board. Informal compliance and substantial performance will be sufficient under the foregoing provisions in the absence of an objection thereto is made not later than the close of business of the meeting of the managers held immediately after the meeting of the managers at with the minutes of the meeting to which the objection pertains are read seasonably taken. An objection will be deemed not seasonably taken as to any procedural matter provided for herein if a manager present at the meeting fails to object and request compliance with these bylaws during the meeting. To be seasonably taken by an absent member, an objection must be taken at the next regular meeting of the Board. For purposes of this section VII, the term bylaws, includes the Governance Manual as that term has historically been used by the Board and the Exhibits thereto.
  - a. Any provision of these bylaws may be suspended temporarily by a vote of all members of the Board present at the meeting, except a provision that preserves the rights of an absent manager.
  - b. These bylaws may be amended by a four-fifths (4/5) majority of the Board on 30 days written notice of the proposed change(s), unless such notice is waived by all

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The bylaws are to be interpreted as consistent with the state watershed laws, Minn. Stat. Chapters 103B and 103D, and other governing laws. In the event conflict, the governing laws control.  d. These bylaws will be reviewed by the Board at least once every three years.			
these bylaws must be approved by a four-fifths (4/5) majority of the Board.  c. Interpretation of the bylaws and any amendment thereto will rest with the Board. The bylaws are to be interpreted as consistent with the state watershed laws, Minn. Stat. Chapters 103B and 103D, and other governing laws. In the event conflict, the governing laws control.  d. These bylaws will be reviewed by the Board at least once every three years.  e. These bylaws govern internal conduct of the business of the District and neither create nor elucidate any right in any third party.  I, [Secretary]			•
<ul> <li>c. Interpretation of the bylaws and any amendment thereto will rest with the Boa The bylaws are to be interpreted as consistent with the state watershed laws, Minn. Stat. Chapters 103B and 103D, and other governing laws. In the event conflict, the governing laws control.</li> <li>d. These bylaws will be reviewed by the Board at least once every three years.</li> <li>e. These bylaws govern internal conduct of the business of the District and neither create nor elucidate any right in any third party.</li> <li>I, [Secretary]</li></ul>			
The bylaws are to be interpreted as consistent with the state watershed laws, Minn. Stat. Chapters 103B and 103D, and other governing laws. In the event conflict, the governing laws control.  d. These bylaws will be reviewed by the Board at least once every three years. e. These bylaws govern internal conduct of the business of the District and neith create nor elucidate any right in any third party.  I, [Secretary]————, secretary of the Riley-Purgatory-Bluff Creek Watershed Dis Board, certify that the attached are true and correct copies of the bylaws of the Riley-Purgatory			these bylaws must be approved by a four-fifths (4/5) majority of the Board.
Minn. Stat. Chapters 103B and 103D, and other governing laws. In the event conflict, the governing laws control.  d. These bylaws will be reviewed by the Board at least once every three years.  e. These bylaws govern internal conduct of the business of the District and neither create nor elucidate any right in any third party.  I, [Secretary], secretary of the Riley-Purgatory-Bluff Creek Watershed District and correct copies of the bylaws of the Riley-Purgatory.		c.	Interpretation of the bylaws and any amendment thereto will rest with the Board
conflict, the governing laws control.  d. These bylaws will be reviewed by the Board at least once every three years.  e. These bylaws govern internal conduct of the business of the District and neither create nor elucidate any right in any third party.  I, [Secretary], secretary of the Riley-Purgatory-Bluff Creek Watershed Dis Board, certify that the attached are true and correct copies of the bylaws of the Riley-Purgatory.			The bylaws are to be interpreted as consistent with the state watershed laws,
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Board, certify that the attached are true and correct copies of the bylaws of the Riley-Purgato			
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# Riley-Purgatory-Bluff Creek Watershed District

**Appendix [3] Code of Conduct Policy** 

#### Adopted [Date of Adoption]

A. DECLARATION OF POLICY

The proper operation of democratic government requires that the public officials and employees be independent, impartial and responsible to the people; that government decisions and policy be made in the proper channels of the government structure; that public office not is used for personal gain; and that the public have confidence in the integrity of its government.

In recognition of these goals, the Board (the "Board") of the Riley Purgatory Bluff Creek Watershed District (the "District") has established this Code of Conduct for all public officials and employees of the District.

Public officials hold office on behalf of the public. They are bound to uphold the Constitution of the United States and the Constitution of the State of Minnesota. Public officials must carry out impartially the laws of the nation, state and District in fostering respect for all government and otherwise faithfully discharge the duties of their office, including but not limited to Minnesota's Open Meeting Law, Minnesota's Data Practices Act, and Chapters 103B and 103D of the Minnesota Statutes.

Public officials shall be dedicated to fulfilling their responsibilities of office. They shall be dedicated to the public purpose and all programs developed by them shall be in the community interest. Public officials shall not exceed their authority or breach the law or ask others to do so. They shall work in full cooperation with other public officials and employees unless prohibited from doing so by the law.

#### B. BOARD CONDUCT WITH DISTRICT STAFF

1. Board authority. The Board of Managers member's statutory duties are generally to be performed by the Board as a whole. The Board, and not individual members, supervises the administrator, and the administrator supervises staff. As individuals, Board members have no administrative authority. They cannot give orders or otherwise supervise District employees, unless specifically directed to do so by the Board of Managers. The full Board, holds the ultimate authority over all administrative affairs in the District.

Clear, honest communication that respects the abilities, experience, and dignity of each individual is expected. Disrespectful behavior, conduct that does not respect abilities, experience, and dignity toward staff is not accepted.

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- 2. Limitations on contact with District staff.
- Questions of District staff and requests for information shall be directed to the administrator. Materials supplied to a Board member in response to a request will be made available to all members of the Board.
- (b) Board members are encouraged not express concerns about the performance of a District employee in public, to the employee directly, or to the employee's supervisor. Comments about staff performance should be made solely to the Board and the administrator through private correspondence or conversation.
- (c) Individual Board members must not attempt to influence staff on the making of appointments, awarding of contracts, selecting of consultants, processing of development applications, or granting District permits outside of Board action at a Board meeting.
- (d) Request by a manager for staff support, even in high priority or emergency situations, shall be made to the administrator who is responsible for allocating District staff resources in order to maintain a professional, well-run organization.

#### C. MANAGERS CONDUCT WITH THE PUBLIC

- 1. No signs of partiality, prejudice, or disrespect will be tolerated on the part of individual Board members toward an individual participating in a public forum.
- 2. The President (or Vice-President in the President's absence) will determine and announce limits on speakers at the start of the public meeting. Generally, each speaker will be allocated three (3) minutes. If many speakers are anticipated, the President may shorten the time limit and/or ask speakers to limit themselves to new information and points of view not already covered by previous speakers. No speaker will be turned away unless exhibiting inappropriate behavior, such as discourteous or abusive conduct or verbal attacks affecting the decorum of the meeting.
- 3. Only the President (or Vice-President in the President's absence), and not individual Board members, can interrupt a speaker during a presentation. Questions by the Board members of the public shall seek to clarify or expend information. It is never appropriate to belligerently challenge or belittle the speaker. Board member's personal opinions or inclinations about upcoming votes shall not be revealed.
- The District attorney serves as advisory parliamentarian for the District and is available to answer questions or interpret situations according to parliamentary procedures. Final rulings on parliamentary procedure are made by the President, subject to the appeal of the full Board.

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G. USE OF PROPERTY A public official or an employee shall not use or allow the use of District time, supplies, or District owned or leased property and equipment for the employee's private interest or

It is appropriate for Board members to give a brief overview of the District 1. policy when asked about a specific issue by constituents and to refer individuals to District staff for further information. It is inappropriate to overtly or implicitly promise Board action, or to promise that District staff will perform or expedite a specific service or function (monitor lake, rush a permit etc.).

It is acceptable to publicly disagree about an issue, but it is unacceptable to make derogatory comments about District staff, other Board members, their opinions and

Board members are constantly being observed by the community every day that they serve in office. Their behaviors serve as models for proper behavior in the District. Honesty and respect for the dignity of each individual should be reflected in every word and action taken by Board members, 24 hours a day, seven days a week. It is a serious and continuous responsibility.

#### E. INCLUSION AND DIVERSITY

The District embraces and values diversity and seeks to expand the District's internal awareness of the opportunities and challenges related to creating a more diverse and inclusive environment. The District seeks to deepen relationships with many communities, including traditionally underserved communities, by increasing outreach and project planning to benefit these communities. The District is committed to increasing its organizational diversity and inclusion efforts by increasing recruitment, promotion, and retention of candidates who truly represent our District for staff, CAC and service providers. We believe that a diverse mix of employees enrich the workplace and enhance the quality of our service. We will be innovative in our approaches to communities who truly represent our District. We will continue to collaborate across differences. We will be open to the challenges our community presents as it relates to diversity and inclusion. We will approach our efforts of inclusion with the same level of passion as water resource protection.

USE OF CONFIDENTIAL INFORMATION

A public official or employee of the District shall not use confidential information to further the employee's private interest, and shall not accept outside employment or involvement in a business or activity that will require the employee to disclose or use confidential information.

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any other use not in the interest of the District, except as provided by law and with prior administrator approval for such use and the use is of minimal value.

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# Riley-Purgatory-Bluff Creek Watershed District Appendix [4] - Policies and Procedures for Public Access to Documents

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Public access to the data of public bodies is governed by the Data Practices Act (DPA), Minnesota Statutes Chapter 13. The DPA states that data of public bodies are to be available to the public unless specifically protected by law where individual privacy would be violated or where other valid concerns outweigh the interest in public availability. The Riley-Purgatory-Bluff Creek Watershed District (District) recognizes the public interest in open access to its data as well as the public interest that requires that certain types of data not be publicly available. It is the intent of the District to comply fully with the DPA and, where the DPA allows for the exercise of judgment, to exercise that judgment consistent with the public interests underlying the law.

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This policy is adopted pursuant to sections 13.025, subdivision 2, and 13.03, subdivision 2, of the DPA, which state that every public body shall establish procedures to implement the DPA.

In addition, the District has adopted and maintains a Records Retention Schedule, which is an index of the records and data maintained by the District and describes private or confidential data on individuals collected by the District, in compliance with Minn. Stat. § 13.025, subdivision 1 which is attached hereto as Appendix [4.1].

This policy is also accompanied by a set of procedures to ensure that data on individuals are accurate and complete and to safeguard the data's security, consistent with section 13.05, subdivision 5, which is attached hereto as Appendix [4.2], as well as an Inventory of Not-Public Data on Individuals which is attached hereto as Appendix [4.3]to ensure that access to private and confidential data on individuals is limited to District personnel whose work or management assignments require access.

The District also maintains a document setting forth the rights of data subjects under the DPA and procedures to guarantee the rights of data subjects in compliance with Minn. Stat. § 13.025, subdivision 3, which is attached hereto as Appendix [4.4] and a document setting forth the rights of data subjects under the DPA which is attached hereto as Appendix [4.5].

### Data Practices Compliance Official (DPCO) and Responsible Authority (RA)

The District's administrator is designated as the Data Practices Compliance Official (DPCO) and Responsible Authority (RA). The District administrator is responsible for fulfilling all the statutory obligations of the DPCO of an RA. At that the first, fourth, seventh, and 10<sup>th</sup> meeting of the Board (the "Board"), the DPCO and RA shall submit a report to the Board regarding the activities of the DPCO and RA including a summary list of the request for information pursuant to the DPA, the time of receipt of such request, the nature of the data requested, the data upon

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RPBC Governance Manual adopted [ ]

Bylaws Public Access to Documents

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RPBC Governance Manual adopted [ ] 2

**Procedure for Review of District Documents** 

which such request was fulfilled the form of which is attached hereto as Appendix [4.6].

In order to ensure that requests for government data are received and complied with in an appropriate and prompt manner, all requests to inspect or receive copies of District data, and all other inquiries regarding the DPA, must be in writing. The District's DPCO may request any submitter of a request to submit its request on a form provided by the District and to be delivered to the "Data Practices Compliance Official," via personal delivery, mail at the following address:

> Riley-Purgatory-Bluff Creek Watershed District 18681 Lake Drive East Chanhassen, MN 55346

or by email to [DPCO@rpbcwd.org].

However, if the DPCO does not receive a written request on the District's form, within five business days of receipt of the original request, the DPCO shall nevertheless process the request, pursuant to the Minnesota DPA.

The District is able to most efficiently and completely respond to requests that are specific and detailed. The DPCO will ensure that documents of interest have been gathered, that documents not subject to inspection pursuant to the DPA have been segregated, and assistance is available to the requesting party. The DPCO will provide requested data for inspection at the District office, or other location to be specified by the DPCO. District files shall not be removed from the District office.

The DPA requires that individuals be permitted to inspect or copy data within a reasonable time after a request. The District will attempt to respond to requests as quickly as possible. The response time will vary depending on the breadth of the request and the completeness and accuracy of the request. It is the goal of the District to acknowledge all requests within one business day. The DPCO shall inform the requester of the status of their request not less than once per week. It is the policy of the District to respond to all document requests within one week of receipt of a written requests for documents and data pursuant to the DPA.

If the District determines that certain data cannot be made available for inspection or copying, due to its classification as not public information, it will inform the individual of the classification of the data in question under the DPA and of the legal basis for denial of access.

The District will comply with the Data Practices Act in protecting "trade secret information" as defined in the Act.

The District may provide requested copies of data immediately or may advise that the copies will be provided as soon as reasonably possible thereafter. The ability to provide copies immediately depends on the number of copies requested, staff workload and the need to deliver the data

elsewhere for copies to be made (e.g., oversize documents, tapes, electronic data).

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The DPCO shall maintain a log of DCA requests and the responses to such requests. The DPCO shall review the log with Board at least annually.

#### Costs

There is no cost to inspect documents. If physical copies of documents are requested, the requesting individual will be charged 5 cents per page for up to 100 letter- or legal-sized blackand-white printed copies, except that there is no charge for delivery of less than 100 pages or the equivalent (as determined by the District) of data. Copies of documents will not be certified as true and correct copies unless certification is specifically requested. The fee for certification is \$1 per document. There is no charge for emailing copies of electronically stored documents. It is the policy of the District to electronically store as many of the District's documentation as practicable. It is the policy of the District to digitize all documents produced pursuant to any data request to the extent practicable.

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With respect to oversize copies, tapes, electronic data, photographs, slides and other unusual formats, the requesting individual will be responsible for the actual cost incurred by the District to make the copy itself or to use a vendor, except that there is no charge for electronic delivery of less than 100 pages of data or the equivalent (as determined by the District).

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An individual requesting copies or the electronic transmittal of more than 100 pages of data is responsible to pay the District the actual cost, including the cost of staff time to search for and retrieve data and to make, certify, compile and transmit copies. Staff-time cost will be assessed based on established hourly rates. The District will not charge for staff time needed to separate public from not public data. The District will use good faith effort to have the least costly qualified employee prepare responses to such requests.

If an individual so asks, before copies are made the District will advise of the approximate number of pages of documents responsive to a request or the likely cost of responding to a request. Payment may not be made in cash (checks are accepted). The District may, at its discretion, require payment in advance.

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When an individual asks for a copy of data that have commercial value and were developed with a significant expenditure of public funds by the District, the District may charge a reasonable fee that relates to the actual cost of developing the data. As a condition of making certain commercially valuable data available, the District may require execution of a license agreement defining allowable use or further distribution.

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Data of commercial value submitted to the District for purposes of obtaining permits under the District's permitting regimen, shall, upon request of the submitter, not be copied or used for any other purpose without the written consent of the submitter.

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# Riley-Purgatory-Bluff Creek Watershed District Appendix [4.1] - Security and Protection of Not-Public Data on Individuals

The Riley-Purgatory-Bluff Creek Watershed District establishes the following protocols pursuant to and in satisfaction of the requirement in Minn. Stat. §13.05, subdivision 5, that the District establish procedures ensuring appropriate access to not-public data on individuals. By incorporating employee access to not-public data in the District's Inventory of Data on Individuals, in the individual employee's position description, or both, the District limits access to not-public data to employees whose work assignment reasonably requires access.

#### **Implementing Procedures**

Data inventory

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 Pursuant to Minn. Stat. § 13.025, subdivision 1, the District has prepared a data inventory that identifies and describes all not-public data on individuals it maintains. A copy of such inventory is attached hereto as [*Appendix A: Inventory of Not-Public Data on Individual.*)]. To comply with the requirement in Minn. Stat. § 13.05, subdivision 5, the District has indicated on the Inventory, the managers and employees who have access to not-public data.

In the event of a temporary duty as assigned by the administrator that necessitates access to not public information, an employee assigned such duty may not-public data necessary to perform such duty.

In addition to the employees listed in the data inventory, managers, the Responsible Authority (RA)/ Data Practices Compliance Official (DPCO) and legal counsel may have access to *all* not-public data maintained by the District as necessary to fulfil their respective duties. Any access to not-public data will be strictly limited to the data necessary to complete the work assignment.

Employee position descriptions

Position descriptions may contain provisions identifying any not-public data accessible to the employee when a work assignment reasonably requires access.

Data sharing with authorized entities or individuals

State or federal law may authorize the sharing of not-public data in specific circumstances. Not-public data may be shared with another entity if a federal or state law allows or mandates it. Individuals will have notice of any sharing in an applicable "Tennessen warnings" substantially in the form attached hereto as Exhibit [A] or the District will obtain the individual's informed consent substantially in the form attached hereto as Exhibit [B]. Any sharing of not-public data will be strictly limited to the data necessary or required to comply with the applicable law.

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Commented [kif122R21]: I believe this entire section needs a more detailed review - see MN Dept of Admin website.

I believe that believe that security information should be addressed: see Minneson Statutes section 13.37; https://mn.gov/admin/data-practices/data/types/security/https://mn.gov/admin/data-practices/data/types/personnel/Are "private" and "confidential" appropriate classifications? If yes please give reference.
In addition, the board approved an IT

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Data Protection. To ensure appropriate access, the District will: 1 2 Assign appropriate security roles, limit access to appropriate shared network drives and 3 implement password protections for not-public electronic data; 4 Password protect employee computers and lock computers before leaving workstations; 5 Secure not-public data within locked work spaces and in locked file cabinets 6 7 Shred not-public documents before disposing of them. 8 9 Penalties for unlawfully accessing not-public data. 10 The District may utilize the penalties for unlawful access to not-public data as provided for in Minnesota Statutes, section 13.09. Possible penalties include suspension, dismissal or referring 11 12 the matter to the appropriate prosecutorial authority who may pursue a criminal misdemeanor 13 14 Protection of Private and Confidential Data on Individuals 15 16 Data is classified as follows, 17

• Public data – anyone can see the information;

Not public data

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- Private data data that only the subject of the data and authorized District staff, managers and legal counsel can see;
- Confidential data data that only authorized District staff, managers and legal counsel can see and which the subject of the data may not see.

Data are governed by the following requirements:

- Private or confidential data may be released only to persons authorized by law to access such data;
- Private or confidential data must be secured at all times and not left in a location where they may be accessed by unauthorized persons;
- Private or confidential data must be shredded before it is disposed of pursuant to the District's records retention policy.

Accuracy and Currency of Data

Employees of the District are requested, and given appropriate forms, to annually provide updated personal information for the District as necessary for District recordkeeping, tax, insurance, emergency notification and other personnel purposes. Other individuals who provide private or confidential information (e.g., managers) are also encouraged to provide updated information when appropriate.

RPBC Governance Manual adopted [ ]

Bylaws Not-Public Data on Individuals

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1 Data Safeguards

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Private and confidential information is stored in secure files and databases that are not accessible to individuals who do not have authorized access. Private and confidential data on individuals is accessed only by individuals who are both authorized and have a need to access such information for District purposes. (An individual who is the subject of data classified as private may access such data for any reason.)

The District administrator, as Responsible Authority, reviews forms used by the District to collect data on individuals and ensures that the District collects private or confidential data only as necessary for authorized District purposes.

Only managers and employees of the District whose work for the District requires that they have access to private or confidential data may access files and records containing such information. Employee and manager' access is further governed by the following requirements:

 Private or confidential data may be released only to persons authorized by law to access such data;

- Private or confidential data must be secured at all times and not left in a location where they may be accessed by unauthorized persons;
- Private or confidential data must be shredded before it is disposed of pursuant to the District's records retention policy.

When a contract with an outside entity requires access to private or confidential information retained by the District, the contracting entity is required by the terms of its agreement with the District to use and disseminate such information in a manner consistent with the DPA and the District's Policies and Procedures for Public Access to Documents.

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#### Riley-Purgatory-Bluff Creek Watershed District Appendix [4.2] - Private and Confidential Data – Rights of Data Subjects

In accordance with the Minnesota Data Practices Act, Minnesota Statutes chapter 13 (DPA), the following protocols and information are established by the Riley-Purgatory-Bluff Watershed District (District). This information is provided to you, as the subject of private or confidential data collected by the District to explain how (1) the District assures that all data on individuals collected by the District are accurate, complete and current for the purposes for which they were collected, and (2) to explain the security safeguards in place for District records containing data on individuals.

### Rights to Access Government Data

Minnesota law gives you, as the subject of private or confidential data collected by the District, and all members of the public the right to see data collected and maintained by the District, unless state or federal law classifies the data as not public. In addition, the DPA gives you and all members of the public the right to have access to or, if you wish, to copy any public data for

any reason, as long as the data are not classified as not-public or copyrighted.

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- be informed, upon request, as to whether you are a subject of District data and how that data is classified;
  - know what the District's procedures are for requesting government data;
  - inspect any public data that the District collects and maintains at no charge;
  - see public data that the District collects and maintains without telling the District who you are or why you want the data;
  - have public data that the District collects and maintains explained to you;
- obtain copies of any public District data at a reasonable cost to you;
- be informed by the District in writing as to why you cannot see or have copies of notpublic District data, including reference to the specific law that makes the data notpublic;
- receive a response from the District to a data request in a reasonable time.
- contest the accuracy and completeness of public or private data the District has on you
  and appeal a determination by the District as to whether the data are accurate and
  complete;
- to ask the District, if you are under 18 years old, to withhold information about you from your parents or guardian;
  - consent or revoke consent to the release of information the District has on you;
  - release all, part or none of the private data the District has on you.

RPBC Governance Manual adopted [ ]

Bylaws Rights of Data Subjects

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#### **Security of Private and Confidential Data**

- State law protects your privacy rights with regard to the information the District collects, uses
   and disseminates about you. The data the District collects about you may be classified as:
  - Public anyone can see the information;
    - Private only you and authorized District staff can see the information;
    - Confidential only authorized District staff can see the information.
- When the District asks to you provide data about yourself that are private, the District will give
- 8 you a notice called a Tennessen warning notice. This notice determines what the District can do
- 9 with the data collected from you and the circumstances under which the District can release the
- data. The District will ask for your written permission before using private data about you in a
- way that is different from what is stated in the Tennessen notice you receive. The District also
- 12 will ask for your written permission before releasing private data about you to someone other
- than those identified in the notice.
- 14 State law requires that the District protect private and confidential data about you. The District
- has established appropriate safeguards to ensure that your data are not inadvertently released or
- wrongfully accessed. The District disposes of private, confidential and other not-public data in
- accordance with its Records Retention Schedule, adopted July 2, 2014. Printed data are disposed
- of by shredding or other method sufficient to prevent the data from being ascertainable.
- 19 Electronic data are destroyed or erased from media in a manner that prevents the data from being
- accessed or read. Data-storage systems in District computers are erased in the process of
- 21 recycling.

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## Riley-Purgatory-Bluff Creek Watershed District Appendix [4.2.1] - Data Practices Advisory / Tennessen Warning

law as either private or confidential data. Private data is information that generally be given to the public, but can be given to the subject of the data. Confidential data is ation that generally cannot be given to either the public or the subject of the data ley-Purgatory-Bluff Creek Watershed District's purpose and intended use of the ation is:
ley-Purgatory-Bluff Creek Watershed District's purpose and intended use of the
ation is:
ailure or refusal to supply the information will have the following consequences:
persons or entities who are authorized to receive the information include:
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1 2 Riley-Purgatory-Bluff Creek Watershed District 3 Appendix [4.2.3] - Consent to Release - Request from an Individual 5 **Explanation of Your Rights** 6 If you have a question about anything on this form, or would like more explanation, please talk to the Riley-Purgatory-Bluff Creek Watershed District administrator before you sign it. 8 9 10 I, [name of individual data subject], give my permission for the Riley-Purgatory-Bluff Creek 11 Watershed District to release data about me to [name of other entity or person] as described on 12 this form. 13 14 1. The specific data I want the Riley-Purgatory-Bluff Creek Watershed District to release are 15 [explanation of data]. 16 17 2. I have asked Riley-Purgatory-Bluff Creek Watershed District to release the data. 18 19 20 3. I understand that although the data are classified as private while in the possession of the 21 Riley-Purgatory-Bluff Creek Watershed District, the classification/treatment of the data at [name 22 of other entity or person] depends on laws or policies that apply to [name of other entity or 23 person]. 24 This authorization to release expires [date/time of expiration]. 25 26 Individual data subject's signature 27 28 29 Parent/guardian's signature [if needed] 30 31

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## Riley-Purgatory-Bluff Creek Watershed District Appendix [4.2.4] - Consent to Release – Request from a Government Entity

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#### **Explanation of Your Rights** 3 4 5 You have the right to choose what data we release. This means you can let us release all of the data, some of the data, or none of the data listed on this form. Before you give us permission to 6 7 release the data, we encourage you to review the data listed and described here. 8 9 You have the right to let us release the data to all, some, or none of the persons or entities listed on this form. This means you can choose which entities or persons may receive the data and 10 what data they may receive. 11 12 You have the right to ask us to explain the consequences for giving your permission to release 13 the data. 14 15 You may withdraw your permission at any time. Withdrawing your permission will not affect 16 the data that we have already released because we had your permission to release the data. 17 18 If you have a question about anything on this form, or would like more explanation, please talk 19 to the District administrator before you sign it. 20 21 I, [name of individual data subject], give my permission for the Riley-Purgatory-Bluff Creek 22 Watershed District to release data about me to [name of other entity or person] as described on 23 this form. I understand that my decision to allow release of the data to [name of other entity or 24 *person*] is voluntary. 25 26 1. The specific data that the Riley-Purgatory-Bluff Creek Watershed District may release to 27 [name of other entity or person] are: [description, explanation of data]. 28 29 2. I understand the Riley-Purgatory-Bluff Creek Watershed District would release the data 30 [explanation 31 32 of reason for the release]. 33 34 3. I understand that although the data are classified as private at the Riley-Purgatory-Bluff Creek Watershed District, the classification/treatment of the data at [name of other entity or person] 35 depends on laws or policies that apply to [name of other entity or person]. [Include other known 36 consequences.] 37 38 This authorization to release the data expires [date/time of expiration]. 39 40 Individual data subject's signature 41 42 Date 43 Parent/guardian's signature (if data subject is a minor) \_\_\_\_ 44

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Bylaws Consent to Release-Government

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Riley-Purgatory-Bluff Creek Watershed District
Appendix [4.3] - Records Retention Schedule

Adopted [date of adoptions]

All District records are created and retained in electronic forms, except that record series shaded below may be created and/or retained in hard copy form.

#### Administration

Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Advisory and technical committees – agendas, minutes, reports, related documents	Retain 10 years, then may be transferred to state archives	Public	
Affidavits of publication a. General notices, including project public hearings b. Rules	<ul><li>a. Retain 6 yrs.</li><li>b. Retain permanently</li></ul>	a. Public b. Public	
Agenda, board and committee meetings and workshops, meeting and workshop information packets	Retain 10 years, then may be transferred to state archives	Public	
Agreements and contracts, not otherwise scheduled herein	Retain 10 yrs. after paid and audited	Public	
Annual reports	Retain 10 yrs., then transfer to state archives	Public	
Attorneys' opinions			
Opinions of District legal counsel and correspondence relating thereto	Retain permanently or transfer to state archives when no longer needed	<ul><li>a. Public</li><li>b. Public/Private- nonpublic</li></ul>	a. b. 13.393 13.39
b. Official interpretation regarding questions of legal rights or liabilities affecting District	b. Retain 10 yrs., then transfer to state archives		
Authority to dispose of records	Retain permanently	Public	

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from Statute - which ones are required?

Can we do everything electronic?

Invoices can the excel from receipts qualified

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Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Bids and Quotations  a. Accepted, noncapital projects  b. Rejected, noncapital projects	<ul><li>a. Retain 10 yrs. after completion of project</li><li>b. Retain 6 yrs.</li></ul>	a. Public/ nonpublic b. Public/ protected nonpublic until all bids opened	a. 13.37 b.
Budgets – record copy	Retain permanently or transfer to state archives	Public	
Consultant Contracts	Retain 10 yrs.	Public	
Correspondence a. Constituents b. Municipalities/State Agencies c. Engineer d. Financial e. Transitory, such as electronic mail not in one of the above categories  Drafts, duplicates, notes and other documents that have not	<ul> <li>a. Retain 6 yrs., then archive if documents historical</li> <li>b. Retain 6 years, then archive if historical</li> <li>c. Retain 10 yrs., then transfer to state archives</li> <li>d. Retain 5 yrs. then transfer to state archives</li> <li>e. Retain until read</li> <li>Retain 2 yrs.</li> </ul>	Private/public  Public	13.37; 13.44
become part of an official transaction, not otherwise scheduled herein  Governance			
a. Bylaws	a. Retain permanently	a. Public	
b. Policies	b. Retained only until superseded	b. Public	
Historical data and photographs	Retain permanently or transfer to state archives	Public	
Inventories – equipment supplies, etc.	Retain 10 yrs.	Public	

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Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Journal of Votes	Retain permanently	Public	
Lawsuits  a. General b. Civil Lawsuits c. Criminal Lawsuits d. Attorneys' opinions, attorneys' briefs, testimony, depositions, correspondence, etc.	<ul> <li>a. Retain 10 yrs. after settlement or resolution by court, administrative order and then transfer to state archives</li> <li>b. Retain 20 years after last activity</li> <li>c. Retain 2 years after last activity</li> <li>d. Retain 10 yrs., then archive</li> </ul>	a. Public/ private b. c. d. Public/private/ and non-public	a. 13.3 0, 13.3 9 b. c. d. 13.3 93, 13.3 9
Leases	Retain 10 yrs. after expiration of lease	Public	
Levy (tax) files – tax levies, related correspondence	Retain 5 yrs. then transfer to state archives	Public	
Membership association documents (MAWD, Metro MAWD, etc.)	Retain 3 yrs.	Public	
Minutes – Board and committee meetings and workshops; and materials presented or made available before, at and after said meeting or workshop	Retain permanently	Public	
Newsletters, press releases generated by the District	Retain 10 yrs.	Public	
Notices – official District meetings	Retain 6 yrs.	Public	
Public hearings records	Retain 6 yrs. or until recorded in minutes, do not archive	Public	

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Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Recordings  a. Board meetings and workshops – audio recordings, closed meetings  b. Board meetings and workshops – open	<ul> <li>a. Tapes and other recordings may be discarded 3 yrs. after meeting; 8 yrs. or until purchase or sale is completed or abandoned for real estate negotiations.</li> <li>b. Tapes and other recordings may be reused or discarded 1 yr. after formal approval of written minutes by Board</li> </ul>	a. Not public/ public b. Public	a. 13D.05, subd. 3; 13.37 b. [is there a statutory reference?]
Technical Information a. Printed material regarding the District b. Printed material not regarding the District	a. Retain 10 yrs., then transfer to state archives b. Discard when no longer needed	a. Public b. Public	

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## **Real Estate**

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Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Deeds	Retained until property is sold, then transfer to new owner; maintain copy permanently	Public	
Ditch records	Retain permanently	Public	
Easements  a. Originals  b. Temporary easements	<ul> <li>a. Retained permanently and do not archive</li> <li>b. Discard after project completion or when no longer needed, whichever is later</li> </ul>	a. Public b. Public	
Hazardous materials reports – phase I and II reports, leaking underground storage tank reports	Retain permanently	Public	
Property records (well records, building inspections, etc.)	Retain 20 yrs. after sale of property	Public	
Property surveys	Retain permanently	Public	
Transaction records	Retain 10 yrs. after sale of property	Public/ Confidential/ Protected Non- public	13.44; 13.585

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#### **Bonds**

bonus			
Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Contractor license bonds, certificates of insurance, etc.	Retain 6 yrs. after completion of contract	Public	
Fidelity bonds – managers	Retain 6 yrs. after completion of service by manager	Public	
Performance and payment bonds	Retain 6 yrs. after completion of contract	Public	
Permit financial assurances – bonds, letters of credit	Retain 6 yrs. after permit closure <sup>2</sup>	Public	

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# Financial/Accounting

Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Assessment rolls – copies of assessment rolls received from county auditor	Retained 6 yrs. after final payment	Public	
Audit reports	Retain permanently	Public	
Billing statements	Retain 6 yrs.	Public	
Bank statements – slips, bonds and reconciliations	Retain 6 yrs.	Public	
Budget expenditure reports	Retain permanently	Public	
Checks – paid and returned			
a. Accounts payable	a. Retain 6 yrs.	a. Public	
b. Payroll	b. Retain 6 yrs.	b. Public/ private	
Receipt registers	Retain permanently, and not archived	Public	
Deposit slips	Retain 6 yrs.	Public	
General ledger – general, month-end	Retain permanently and do not archive	Public	
Investment documents – amounts invested and interest earned	Retain 4 yrs. after maturity	Public	
Payroll	Retain permanently	Public/private	13.43
Pension and retirement plan	Retain permanently	Public or private	
Purged accounts	Retain 6 yrs. (irrespective of audit)	Public	
Receipts and receipt books	Retain 6 yrs. and do not archive	Public	
Staffing lists	Retain 6 yrs.	Public	
Time sheets	Retain 6 yrs.	Public/Private	13.43
W-2 statements	Retain 6 yrs.	Public/Private	13.43
W-4 statements	Retain until replaced		
Workers' compensation reports	Retain 20 years	Public/Private	176.231
1099 statements	Retain 6 yrs.	Public/Private	13.43

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#### Insurance

Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Insurance – automobile, fire or other perils, property, public officials, general liability, umbrella liability	Retain 6 yrs. after expiration	Public	
Workers' compensation			
<ol> <li>Claim register</li> </ol>	a. Retain permanently	a. Public	a. 176.231
b. Policies	b. Retain 6 yrs. after expiration	b. Public	

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#### **Permits**

Cimes			
Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Applications – permits	Retain 10 yrs., then transfer to state archives	Public	
Correspondence – relating to permits	Retain 10 yrs., then transfer to state archives	Public	
Engineer's reports	Retain 10 yrs., then transfer to state archives	Public	
Inspectors' reports – includes reports, inspectors' documents relating to permit inspections	Retain 10 yrs., then transfer to state archives	Public	
Permit financial assurances – bonds, letters of credit	Retain 6 yrs. after permit closure	Public	
Permits	Retain permanently	Public	
Plans	Retain permanently	Public	

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#### Personnel

Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Affidavit of publication for job opening	Retain 2 yrs.	Public	13.43
Affirmative action files	Retain permanently	Public/Private	13.39, 13.43
Applications for employment – not hired	Retain 1 yr.	Public	
Personnel policies and procedures, administrative policies	Retain permanently	Public	
Employment contracts	Retain 5 yrs. after expiration	Public	
Equal employment opportunity reports, summary date	Retain 3 yrs.	Public	
Examination file – completed examinations	Retain 2 yrs.	Private	13.43
Employee medical records	Retain 5 yrs. after separation from District	Public/private	13.43
Family Medical Leave Act documents	Retain 3 yrs. in medical file, not in employee personnel file	Private	13.43
Grievance file	Retain 5 yrs. after separation, not in employee personnel file	Public/private	13.43
Job descriptions	Retain until superseded	Public	
Personnel files – applications, accident reports, background check results, citations, personal history, employee references, attendance, disciplinary actions, performance evaluations, letters of appointments or promotion, termination or resignation	Retain 5 yrs. after separation	Public/private	13.43
Payroll record – master copy	Retain permanently	Public/private	13.43
Unemployment claims, compensation	Retain 6 yrs.	Public/private	13.43
Background check results – not hired	Retain 30 days	Nonpublic	13.87

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# Projects

rojects			
Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Board documents – resolutions, findings, conclusions	Retain 10 yrs., then transfer to archives	Public	
Contracts			
a. Petitioned projects	a. Retain permanently	Public	
b. Nonpetitioned projects	b. Retain 10 yrs., then transfer to state archives		
Correspondence	Retain 10 yrs., then transfer to state archives	Public	
Engineer's reports and related documents	Retain 10 yrs., then transfer to state archives	Public	
Petitions (for projects)	Retain 10 years, then transfer to state archives	Public	
Property surveys	Retain permanently	Public	
Public hearing documents – non-petitioned projects	Retain 10 yrs., then transfer to state archives	Public	
Public hearing documents – petitioned projects  a. notices, written testimony, audio	Retain 6 yrs. or until recorded in minutes; do not archive	a. Public b. Public	
b. Related public hearing documents	b. Retain 10 years and do not archive		

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RPBC Governance Manual adopted [ ] 11

# **Programs**

Name – Description	Retention, Archiving Instructions	Classification	State Statutory Reference
Water quality, lake elevation, stream-flow  a. Field notes and raw data  b. Final reports	a. Retain until final report completed     b. Retain permanently or transfer to state archives	Public	
Public opinion surveys	Retain permanently or transfer to state archives	Public	
Plans			
a. Watershed management plans     b. Local water	a. Retain permanently or transfer to state archives	<ul><li>a. Public</li><li>b. Public</li></ul>	
management plans	b. Retain until updated	c. Public	
c. Program plans and work plans – approved by Board	c. Retain 6 yrs. And do not archive		
Rules – District approved	Retain permanently	Public	

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#### Riley-Purgatory-Bluff Creek Watershed District

#### Appendix [5] - Policy for Management of Permit Fees, Financial Assurances and Abandoned Property

Adopted [July 2, 2014]

#### Effective as of [date of rules]

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The Riley-Purgatory-Bluff Creek Watershed District (District) adopted rules requiring permits prior to engaging in certain activities within the District's boundaries (the "Permitting Rules"). As authorized by state law and the District's Permitting Rules, the District receives fees (Permit Fees) from applicants to reimburse the District for the costs of processing and administering permits required by the District's Permitting Rules. The District also receives bonds, letters of credit and cash deposits (checks) as financial assurances to secure the permittee's compliance with the terms and conditions of their Permit (Financial Assurances). To ensure that such Financial Assurances are managed in accordance with sound financial practices and state law governing local government financial practices and management of abandoned property, the District establishes the following policy and protocols for the management of Financial Assurances and Permit Fees.

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41 42 1. **Permit Fee payments.** The District will accept and process the payment of Permit Fees in accordance with District rules and the following protocols.

- a. The District will not accept physical cash in payment of permit fees.
- b. Checks received by the District in payment of permit fees will be deposited within 5 business days of receipt.
- c. Payment by check will be deemed made only upon the irrevocable clearance of the check by the financial institution upon which it was drawn.
- Permit Fees may be paid by wire transfer to the District's designated bank account.
- 2. Financial Assurance deposits. The District will accept money paid in the form of a check or wire transfer of immediately available funds, but no physical cash, as all or part of any Financial Assurances. In addition, the District may accept performance bonds and letters of credit with terms satisfactory to the District. Upon receipt of any Financial Assurances, the District shall catalogue and maintain Financial Assurances in accordance with the following protocols:
  - a. Financial Assurances received by the District will be logged in the Financial Assurance Log created for such purposes maintained at the District's offices. The Financial Assurance Log will include, at a minimum, the following information:
    - i. Permit number for which the financial assurance instrument is provided;
    - ii. Name of the permittee provider;
    - iii. Name of the issuer or surety of each bond and letters of credit;
    - iv. Amount of each form of Financial Assurances provided;
    - v. Expiration date, if any, of the Financial Assurance;
    - vi. Location of the any bond, letter of credit or other document or instrument provided as a Financial Assurance

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- vii. The depository of any money received as all or part of a Financial
- Original Financial Assurance instruments will be deposited for safekeeping at a location designated annually by the District's Board.
- c. When the Permittee provides money as all or part of its Financial Assurance requirement, the Permittee shall enter into a "cash escrow agreement" with the District, substantially the form attached hereto as Exhibit [2.b], that specifies the terms and conditions under which the District accepts and holds the funds in escrow, as well as the circumstances under which the District may use the escrowed funds. The administrator is authorized to execute such cash escrow agreement on behalf of the District. All payments of money, as all or part of the Financial Assurances shall be paid in the form of a check wire transfer of immediately available funds. No money paid by check will be deemed received as all or part of any required Financial Assurances unless and until the check by which such payment is made has irrevocably cleared the financial institution upon which it was drawn.
- d. Permit approval may be revoked for failure to comply with this requirement, including if a check or transfer is withdrawn, reversed or revoked or otherwise nullified by the entity on which such checks are drawn or which initiated such transfer.
- e. No check or wire transfer of any money will be accepted by the District to serve as a Financial Assurance until District staff has verified receipt of an associated executed cash escrow agreement, specifying the required deposit amount and permit to be secured by the escrow. The check must be in the amount specified in the associated cash escrow agreement and must bear the number of the District permit(s) to be secured.
- f. Checks received by the District as financial assurances will be deposited in an account at a depository institution designated by the Board designated by the administrator exclusively for money paid as all of part of a Permittee's required Financial Assurance. Such deposit shall be made within 5 business days of the later of the receipt of the money by the District, or the District's receipt of the requisite cash escrow agreement duly signed by the Permittee.
- 3. **Maintenance of valid Financial Assurances.** To ensure that the District has the capacity to assure compliance with its rules and protect the District's water resources in the event of noncompliance with permit conditions and/or rules, District staff will follow the protocols below to ensure that Financial Assurances remain valid and enforceable:
  - District compliance with the protocols in this section is the responsibility of the District administrator.
  - b. The administrator will maintain the Financial Assurance Log.
  - c. The administrator will review the Financial Assurance Log monthly to ensure the continuing validity of financial assurances provided for active permits by identifying bonds and letters of credit that will expire within the ensuing 90 days.
  - d. The administrator will determine in the course the administrator's monthly review of the Financial Assurance Log, whether replacement of a Financial Assurance is needed for a particular Permit, and, if so, alert the Permittee to the

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1	need to provide a replacement instrument at least 60 days prior to the expiration
2	of the existing instrument.

- e. If deemed necessary in response to a permittee's unwillingness or inability to provide a replacement financial assurance, the administrator will contact counsel at least 30 days prior to the expiration of the financial assurance to initiate procedures to draw on the existing financial assurance.
- f. The administrator will ensure that proper authorization for a financial assurance draw is secured in a timely manner, with a priority on the protection of District water resources.
- Return of Financial Assurances. Financial Assurances, consisting of instruments will be returned in accordance with applicable District rules, including sections 5.5 and 12.4 thereof.
  - a. The administrator will monthly designate Financial Assurances consisting of instruments that may be returned in whole or in part to the issuer thereof, or the Permittee) and, upon receipt of any necessary or appropriate or required documentation, take such steps necessary or appropriate to return such instruments
  - b. Financial Assurances consisting of monetary deposits with the District shall be returned by issuing a check drawn on the appropriate financial account of the District payable to the Permittee or such other person as they designated in the cash escrow agreement relating thereto.
  - c. The administrator will maintain record of returned financial assurances in the Financial Assurance Log and retain a copy of original financial assurance documents in compliance with the District records retention schedule.
  - d. The administrator shall obtain an acknowledgement of receipt for any returned Financial Assurance substantially in the form attached hereto as **Exhibit** [4.d.].
  - **Abandoned property procedures.** State law imposes requirements applicable to any intangible asset in the District's possession that remains unclaimed for three years or more after the asset is no longer needed for District purposes (e.g., three years after a permitted project is completed and the associated financial assurance becomes eligible for release in accordance with District rules). To ensure compliance with abandoned-property requirements, the District establishes the following protocols.
    - a. The District will annually assess whether cash escrows remain on deposit after completion of the applicable permitted work and attempt to return them. For cash escrows that have been in the District's possession for three years or more, unclaimed by the owner, staff will commence unclaimed property return procedures as follows.
      - By July 1 of each year, District staff will take reasonable steps to notify owners by mail of unclaimed property. A letter should be sent to all known addresses on file for the owner, notifying owner of the amount still held by the District and describing steps necessary to claim the property. Staff need not send such a letter if documentation in the District's possession indicates that the address(es) it has for the owner are inaccurate
      - ii. If the owner cannot be found, the Financial Assurances are deemed legally abandoned and the District will remit them to the Minnesota

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Commissioner of Commerce, along with the report required by Minn. Stat. § 345.41, as may be amended, containing information on the identity of the owner of the unclaimed assets in the District's possession, a description of the assets, the date the assets became payable or returnable to the owner and any other information that may be required by the commissioner. Formatting and filing of the report will be in compliance with Department of Commerce guidance.

- iii. On or before October 31 of each year, the required report, verified by the administrator, should be filed with the commissioner and all assets unclaimed as of the preceding June 30 should be remitted to the commissioner, and a copy of such report shall be provided to the Board.
- iv. The District may deduct a service charge from the unclaimed assets remitted to cover costs of attempting to locate an owner and, if necessary, reporting and paying the unclaimed funds to the commissioner only if the escrow provider has agreed to the deduction of such charges.

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# Appendix [5.1] CASH ESCROW AGREEMENT

1

В	etween the Riley Purgator	y Bluff Creek Watersh	ed District	
	and			
watershed district under in fulfillment of finance	ered into by and between the er Minnesota Statutes chapte, a	ers 103B and 103D (RPI (Permit under RPBCWD permit	BCWD), and tee), to establish a cash onoef	escrow
	F	Recitals		
	oota Statutes section 103D.3 at and other activity within trees.			
inancial assurance in the RPBCWD may income	quire that as a condition of p the form of a bond, letter of cur in monitoring and inspec is of a watershed statute or F	credit or cash escrow for cting activity under the p	or the purpose of covering ermit and in responding	g costs
pehalf to fulfill a finan conditions and procedu	numents that a cash escrow hacial assurance obligation ur ures under which the RPBC executing this agreement, co	nder permit no WD will hold and may o	and specifies the lraw on the escrow. Per	
	Ag	reement		
escrow in an escrow ac behalf of parties other account and Permittee other than cash and the	itted a cash escrow in the an eccount where it may be com- than Permittee. The RPBC will not be entitled to intere- e escrow amount is not cred ment null and void by written	uningled with escrow fur WD need not hold the fur est on the escrow. If the ited promptly to the RPI	nds held by the RPBCW ands in an interest-bearing escrow is submitted in a	D on ng n form
	ands will be released to Perr ttee's behalf in accordance v BCWD Board.			
	become the sole property of erest therein, as follows:	the RPBCWD, and Perm	nittee agrees to relinquis	h all
	WD may invoice Permittee fin accordance with duly esta			her
or RPBCWD i	ce and opportunity to be hear rule, permit or order, the RF scribe the violation and the a	BCWD may give writte	n notice to Permittee. T	he
RPBC Governance Manu	ual adopted [ ]	6	Cash Escrow Ag	greement

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of notice delivery the violation has not been corrected and arrangements acceptable to the RPBCWD have not been made, without further notice the RPBCWD may take steps it deems reasonable to correct the violation, and may have access to the property during reasonable times for that purpose, provided that the RPBCWD will give 24 hours' notice before entry and exercise due care to avoid unnecessary disturbance or damage to the property. If the RPBCWD finds that entry is required to address an occurring or imminent threat to water resources, it may enter and correct without prior hearing or opportunity to cure, but only to the extent reasonably necessary to address the threat.

- c. The RPBCWD may invoice Permittee for reasonable costs incurred for activity under paragraph 3b. If payment is not made within 30 days, the RPBCWD may transfer funds from the escrow account into RPBCWD accounts and credit Permittee accordingly.
- 5. All obligations of the RPBCWD under this agreement in holding and using the escrow funds are to Permittee only. Nothing in this agreement creates any right in any third party as against the RPBCWD or in any way waives or abridges any immunity, defense or liability limit of the RPBCWD. Permittee indemnifies the RPBCWD for any claim, liability or cost the RPBCWD incurs as a result of a party other than Permittee asserting ownership in or a right to the escrow funds or any party thereof. Permittee will not assign or purport to assign any interest in the escrow funds or this agreement to any third party, except in conjunction with a transfer of Permittee's permit approved in writing by the RPBCWD.
- 6. Nothing in this agreement affects Permittee's legal right, if any, to appeal a finding of violation or seek a legal determination of the purposes to which the RPBCWD may use the escrow funds.
- 7. The Permittee agrees that, should the escrow funds submitted hereunder remain unclaimed by the Permittee or his successor in interest so as to become "abandoned property" as that term is defined in Minnesota law, the RPBCWD may assess a service charge from the unclaimed assets to cover costs of attempting to locate the Permittee or his successor in interest and, if necessary, reporting and paying the unclaimed funds as required by law.
- 8. This agreement is effective on the signature of the parties and terminates when the RPBCWD releases the escrow or declares the agreement null and void under paragraph 1, above. The agreement may be amended only in a writing signed by the parties. An increase or decrease in the amount of escrow funds held by the RPBCWD for permit no.

  does not constitute an amendment.
- 9. Notice to Permittee under this agreement is effective when sent by certified mail to Permittee's address as stated in the permit application or such other address as Permittee subsequently has notified the RPBCWD in writing. The laws of the State of Minnesota will govern any legal proceeding concerning this agreement. Venue for any such proceeding will be in the county where the real property that is the subject of this agreement is located. The recitals are incorporated as a part of this agreement.

RPBC Governance Manual adopted [ ]

Cash Escrow Agreement

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IN WITNESS WHEREOF, the parties hereto	have executed this agreement.
RILEY PURGATORY BLUFF CREEK W	ATERSHED DISTRICT
By	_ Date:
Administrator	
PERMITTEE	
By:	Date:
as of Permittee.	
	By Administrator  PERMITTEE  By:

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# Appendix [5.2] ESCROW PROVIDER ACKNOWLEDGEMENT & RELEASE

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document?

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3	The undersigned acknowledges having received and understood the agreement to which this
4	acknowledgement is attached. By signing, the undersigned agrees to hold the Riley Purgatory Bluff
5	Creek Watershed District (RPBCWD) harmless from and releases any and all claims the undersigned may
6	have to the funds or any part thereof provided to the RPBCWD for the purposes described in and under
7	the terms of the agreement.
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10	Acknowledged, intending to be legally bound:
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13	Date:
14	By: [print name]
15	Title
16	Company
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# Riley-Purgatory-Bluff Creek Watershed District Appendix [6] - Public Purposes Expenditures Policy

Adopted as amended [\_\_\_\_\_

Minnesota law mandates that governmental entities make expenditures only for public purposes and only as authorized to accomplish the purposes for which the entity was created. Minnesota law also requires that managers and employee be reimbursed for reasonable expenses incurred in performing their duties. Accordingly, the District shall pay the reasonable ordinary and necessary expenses incurred by a manager or employee in the performance of their duties including but not limited to travel, lodging, meals and appropriate incidental expenses related to the performance of official District functions as required by applicable law including but not limited to Minnesota Statutes (Minn. Stat.) § 103D.315, subd. 8. To that end, the Riley-Purgatory-Bluff Creek Watershed District (District) establishes the following policy and protocols t. The District administrator will be responsible for the implementation of this policy and associated protocols. Except as otherwise provided herein, expenditures must be approved in advance by the District's administrator (the "administrator") (for employees) or the District's Board (the "Board") (for managers and the administrator) and must be directly related to the performance of District functions. In no event shall the District reimburse expenses for alcoholic drinks, or illegal substances.

1. Travel. T

- a. Mileage. An employee or manager will be reimbursed for mileage expenses incurred when using the employee's or manager's personal vehicle to conduct District business. Mileage will be reimbursed at the highest tax-deductible mileage rate set by the federal Internal Revenue Service for the date of travel (the "IRS Rate") unless the Board by specific action sets a lower rate. Mileage expenses need not be approved in advance, but mileage expenses will be reimbursed only when accompanied by documentation of the date, number of miles traveled, purpose and destination(s). Mileage for employee commuting to and from the District offices will not be reimbursed. Whenever possible, an employee shall use a vehicle owned or leased by the District where travel is needed in the performance of an employee's duties.
- b. Overnight in-state travel. Expenses eligible for reimbursement include:
  - Registration for workshops, conferences, seminars and other events pertaining to District business;
  - ii. Mileage as provided in paragraph a above when using a personal vehicle.
  - iii. Parking
  - iv. Meals;
  - v. Gratuities for meals, maid service and parking assistance (15 percent of expenses incurred);
  - vi. Lodging;
  - vii. Other actual expenses.

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- Overnight out-of-state travel. All out-of-state travel must be approved in advance by the Board of Managers. In determining whether to approve out-of-state travel, the Board will give particular consideration to whether representation from the District has been requested by a state or federal governmental office or other host entity whose purpose or work particularly relates to the District's purposes, projects or programs. If two or more managers or staff travel together by car, only the driver will receive reimbursement. - Expenses eligible for reimbursement include:
  - i. Round-trip coach-class (or lesser-cost) airfare;
  - ii. Registration for workshops, conferences, seminars and other events pertaining to District business;
  - iii. Mileage as provided in paragraph a above when using a personal vehicle.
  - iv. **Parking**

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- v. Meals;
- vi. Gratuities for meals, maid service and parking assistance (15 percent of expenses incurred);
- Lodging; vii.
- viii. Other actual expenses.
- ix. expenses.
- 2. Employee and manager training. The District may pay reasonable registration, tuition, travel and incidental expenses (including lodging and meals) for education, development and training when expenditures are directly related to the performance of duties. Expenditures must be approved in advance by the administrator (for employees) or Board (for managers and the administrator), provided that the Board may approve any expenditures for which advanced approval was not obtained when there was insufficient time to obtain such approval in advance. No training may be approved if the amount of expenditures will cause the aggregate amount expended for such training to exceed the budget for training for the calendar without the approval of the Board. Each staff person attending such training shall provide a copy of all materials obtained in connection with the training to the administrator and shall submit a written. Each person attending such training shall report on the purpose of the training, the skills and knowledge obtained as a result of the training, recommendations for implementation of any skills or knowledge obtained as well as, and recommendations on the value of future attendance of such training. The administrator shall maintain a log of training paid for by the District and include a report on staff and manager training in the monthly staff report. Similarly, the administrator and each manager attending such training shall make all materials obtained in connection with the training available to the administrator and other managers and shall submit a report on the purpose of the training, the skills and knowledge obtained as a result of the training, recommendations for implementation of any skills or knowledge obtained as well as the value of future attendance at such training.
- **Safety and health programs.** The District may pay for safety and health programs that 3. promote healthier and more productive employees and reduce costs to watershed taxpayers, including costs associated with workers' compensation and disability benefits claims, insurance premiums and lost time resulting from employee absences. Expenditures for safety and health programs employees included in the District budget

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- must be approved in advance by the administrator. Expenditures for managers and the administrator must be approved in advance by the Board.
- 4. Manager and employee recognition and appreciation. The District may pay for programs that recognize managers and employees for significant contributions to the District's performance and demonstrated commitment to the District's effective and efficient fulfillment of its purposes in accordance with an annual plan and budget for such events, approved by the Board. The District may pay for occasional manager and employee appreciation events or activities conducted in accordance with an annual plan and budget for such events, approved by the Board. No expenditure for manager or employee recognition will be made under this policy unless and until the structure, purposes and criteria for recognition are approved by the Board.
  - The District will not pay employees direct non-salary payments (i.e., bonuses) except as conditioned on achievement of performance goals specified in a written employment agreement.
- Food and beverages. The District may pay for food and beverages when necessary to 5. ensure meaningful, efficient and effective participation of employees, managers or the public in activities, events and functions directly related to District purposes. Events and functions directly related to District purposes be allowed include but are not limited to:
  - Food and/or beverages provided as part of a structured agenda of a conference, workshop, work session, outreach meeting or seminar, when the topic or subject of which relates to the official business of the District and the majority of the participants are not District employees or managers;
  - b. Food and/or beverages may be provided as part of a workshop or formal meeting primarily for District employees or managers where food and/or beverages are necessary to facilitate the conduct of the meeting, to ensure continuity and support the participation of employees, managers and other participants. Examples of potential qualifying events include:
    - i. An extended planning or operational analysis meeting;
    - ii. An extended meeting to develop long-term strategic plans;
    - iii. A structured training session for employees generally; or
    - Official meetings of the District Board, a committee, task force or advisory group.
  - Food and/or beverages may be provided for occasional employee or manager recognition and appreciation events and activities, when approved by the Board in accordance with a District employee recognition and appreciation plan and
  - The District may pay for food and/or beverage expenses incurred in connection d. with a meeting or event attended by employees and/or managers, the primary purpose of which is to discuss, negotiate or evaluate a plan, program, project or other endeavor directly related to District purposes.
  - District meetings, workshops and training sessions shall be scheduled to avoid the need to provide food whenever possible.
- Outreach and stakeholder involvement. The District may pay for community and 6. stakeholder outreach and involvement programs to ensure that efficient and effective District programs, projects and meetings are conducted to gather public and

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- intergovernmental input and participation in District planning, research, rulemaking and program or project design.
  - 7. **Membership, donations**. The District may pay for membership in the Minnesota Association of Watershed Districts in accordance with Minn. Stat. § 103D.335, subdivision 20. The Board may approve the expenditure of District funds for membership in other professional organizations if the organization is an association of a civic, educational or governmental nature and its activities are directly related to District purposes or the improvement of District operations. District funds may not be donated to any professional, technical or charitable organization, person or private institution. The District may contract for services rendered by such organizations.
  - 8. **Protocols**. The following protocols are established to ensure compliance with above policies:
    - For employees other than the administrator, the written approval of the administrator must be secured prior to an event or activity to qualify as a District expenditure.
    - b. All invoices or reimbursement requests must include or be accompanied by a copy of the administrator's written approval and must include itemized receipts or other appropriate documentation of expenses incurred. Documentation also must include the date the expense(s) were incurred, location, purpose, participating or attending individuals and relevant affiliation, explanation of the need for food and/or beverage for the meeting, event or activity, and any other relevant information.
    - Copies of all documentation specified herein will be recorded and maintained in accordance with the District records retention policy.
    - d. No expenditure shall be made which will cause the aggregate expenditures in the budget category which covers such expenditures to exceed the budget for that category without authorization by the Board.

## 9. Use of District property

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- a. District property, including but not limited to computers, phones, fax machines and other office equipment, will be used exclusively for District business, except for incidental personal use by District staff that does not interfere with or impede the conduct of District business to any substantial degree.
- b. District property must be used for only its intended purposes.
- The administrator may not dispose of any District property with a value of more than \$1,000 without prior authorization of the Board.

#### 10. Miscellaneous.

- a. The District administrator will secure an approval described above for expenses he or she will incur from the president of the Board, except that the administrator may approve or pay expenses for District-conducted programs, events and activities.
- b. The District will not pay for alcoholic beverages under any circumstances.

RPBC Governance Manual adopted [ ] 13

Public Purposes Expenditures Policy

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# Riley-Purgatory-Bluff Creek Watershed District Appendix [7] - Fund Balance Policy

Adopted as amended [date of adoption]

I.	Purpose
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- 4 Pursuant to Statement No. 54 of the Governmental Accounting Standards Board concerning fund
- 5 balance reporting and governmental-fund type definitions, and the recommendation of its
- auditor, the Riley-Purgatory-Bluff Creek Watershed District (the "District") hereby establishes
- 7 specific guidelines the District will use to maintain an adequate fund balance to provide for cash-
- flow requirements and contingency needs because major revenue, most notably half of the
- 9 District's annual levy, is received in the second half of the District's fiscal year.
- This policy also establishes specific guidelines the District will use to classify fund balances into
- categories based primarily on the extent to which the District is legally required to expend funds
- only for certain specific purposes.

## II. Classification of Fund Balances, Procedures

## 1. Nonspendable

This category includes funds that cannot be spent because they either (i) are not in spendable form or (ii) are legally or contractually required to be maintained intact. Examples include inventories, prepaid amounts, and Financial Assurances other than cash deposits.

#### 2. Restricted

Fund balances are classified as restricted when constraints placed on those
resources are either (i) externally imposed by creditors, grantors, contributors,
or laws or regulations of other governments or (ii) imposed by law through
constitutional provisions or enabling legislation. Examples include: ??

#### 3. Committed

- Fund balances that can only be used for specific purposes pursuant to
  constraints imposed by action of the District's board of managers (the
  "Board"). The committed amounts cannot be used for any other purpose
  unless the District removes or changes the specified use by taking the same
  type of action it employed to commit those amounts.
- The Board will annually or as deemed necessary commit specific revenue sources for specified purposes by resolution. This action must occur prior to the end of the reporting period, but the amount to be subject to the constraint may be determined in the subsequent period.

Commented [klf136]: What are examples? Grant What about financial assurances?

Commented [klf137]: What are examples? Are the
budget items :committed? Budget catagories?

Commented [klf138]: What does this mean?

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1 2	<ul> <li>The Board may remove a constraint on specified use of committed resources by resolution.</li> </ul>	
3	4. Assigned	Commented [klf139]: What is an example?
4	<ul> <li>Amounts for which a specified purpose has been stated, but are neither</li> </ul>	
5	restricted nor committed. Assigned fund balances include amounts that are	
6	intended to be used for specific purposes.	
7 8	<ul> <li>Only the Board has the authority to assign and remove assignments of fund balance amounts for specified purposes.</li> </ul>	
9	5. Unassigned	Commented [klf140]: What is an example? Cash in
10 11 12	<ul> <li>A residual classification that includes amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes.</li> </ul>	excess of the foregoing categories?
13	6. Other Principles and Procedures	
14	Working capital. The District will endeavor to maintain an unassigned fund	
15	balance of an amount not less than 50 percent of the next year's budgeted	
16	expenditures for working capital. This will assist in maintaining an adequate	
17	level of fund balance to provide for cash-flow requirements and contingency	
18	needs because major revenues, including property taxes and other government	
19	aids are received in the second half of the District's fiscal year.	
20 21	<ul> <li>A negative residual amount may not be reported for restricted, committed, or assigned fund balances.</li> </ul>	
22	III. Monitoring and Reporting	
23	The administrator will each month, monitor the status of fund balances in relation to this policy.	
24	The administrator will, within thirty days after the end of each quarter and annually (in	
25	conjunction with the annual audit report to the State of Minnesota) prepare a report on the status	
26 27	of fund balances in relation to this policy and present the report to the Board at the next regular meeting of the Board.	
28	IV. Priority Use of Funds	
	Wheeled was trade and trade and trade are seen as the first of District A	
29	When both restricted and unrestricted resources are available for use, it is the District's general	
30	policy to first use restricted resources, then use unrestricted resources as needed. When committed, assigned or unassigned resources are available for use, it is the District's general	
31 32	policy to use resources in the following order; 1) committed 2) assigned and 3) unassigned.	
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	RPBC Governance Manual adopted [ ] 15 Fund Balance Policy	/

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## Riley-Purgatory-Bluff Creek Watershed District

#### Appendix [8] - Internal Controls and Procedures for Financial Management

## Adopted [date of adoption]

administrative costs.

presentation to the Board for review. After adjustments as directed by the Board, the

budget category.

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II.

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This policy is adopted to provide the Riley-Purgatory-Bluff Creek Watershed District (District) with written internal controls and procedures for financial management. Adherence to this policy and procedures will ensure that the District's finances are managed in accordance with generally accepted accounting principles and best practices, and will minimize District Annual budget. The District's administrator annually develops a proposed budget for

- District schedules and issues appropriate notice for a public hearing on the proposed budget. Following the public hearing but before September 15 each year, the Board adopts the annual budget and certifies it to the Hennepin County auditor. Amounts in any approved budget category may not be reallocated or exceeded by
- more than 5 percent of the approved budget for such category without approval of the Board. Actual expenditures may not materially deviate from the amount in an approved h.
- Annual financial statements protocols. Annual year-end financial statements are prepared by the District's accountants and reviewed and finalized by the District's administrator and Treasurer with the assistance of the District's accountant. After finalization of the year-end financial statements, the final financial statements are presented to the Board for acceptance and if accepted by the Board are submitted to the District's auditors appointed by the Board for the purpose of auditing the year-end financial statements as required by Minn. Stat. § 103D.355. After the annual financial statements are accepted by the Board, they shall be submitted to the Board of Water and Soil Resources and the Office of the State Auditor within 180 days of the end of each fiscal year.
  - In preparation for the annual audit of the District's year-end financial statements for the preceding calendar year, the administrator prepares the following documents: and submits them (or copies thereof) to the District's auditor:
    - i. Approved budgets and all budget amendments;
    - Detailed general ledger (through year-end); ii.
    - Bank statements and reconciliations thereof; iii.
    - Disbursements and receipts; iv.
    - v. Tax (levy) settlements from Hennepin County;
    - vi. The Certification of the tax levy for such year;
    - List of accounts payable and copies of signed checks; vii.
    - viii. Grant and other funding agreements;
    - List of capital assets, showing all deletions and additions, date of ix. acquisition and original cost basis;
    - All invoices; x.
    - Approved minutes. xi.

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- b. The auditors audit the year-end financial statements and perform such other activities as required by the Minnesota State Auditor and engage with the administrator and Treasurer regarding any questions or issues arising in the course of the audit. Any management discussion and analysis required in connection with the audit is prepared by the administrator and the Treasurer in draft form and submitted to the Board for approval. The auditors then prepare a draft audit report which it submits to administrator. The administrator and Treasurer review the draft audit report and engage with the auditor regarding any issues raised in the audit report. After review by the administrator, the Treasurer, and the auditor presents the draft audit to the Board at a monthly meeting for review and comment. The auditor shall attend such meeting to answer questions from Board members. The If the Board then accepts or rejects the draft audit report of the year-end financial statements and/or the final audited year-end financial statements as well as the management discussion and analysis.
- c. The auditor makes any revisions it deems appropriate to the draft audit report, t and submits the final audit report to the Board for its acceptance.
- d. If the Board accepts either accepts or rejects the final audit report of the year-end financial statements and/or the final audited year-end financial statements, If the final audit report is accepted, the administrator submits a copy of such audit report to the Board of Soil and Water Resources as required as well as to the Minnesota State Auditor not later than June 30 of the year following the end of year being audited.

## III. Monthly financial management protocols.

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- The District contracts with a certified public accountant to manage the checking accounts and investment funds of the District.
- b. The administrative assistant:
  - i. opens the mail and scans all mail to the appropriate electronic file and files all paper copies in the appropriate physical file;
  - iii. scans checks and permit fees payments, saves them to the appropriate electronic file, enters appropriate date into a spreadsheet with link to copy, scans checks, saves the scan to the appropriate electronic file, prepares a deposit slip, enters the payment in the appropriate spreadsheet, updates log for fees and escrows; forwards all to the administrator or Treasurer for review, makes deposit upon receipt of approval by the administrator or Treasurer; completes checklist of action steps for checks and other deposits;
  - iii. scans all invoices and places them in an electronic file folder for the administrator's and/or Treasurer's review; enters the invoice in the appropriate spreadsheet with link to copy, forwards all plus any applicable contract (and where applicable, report of engineer or inspector) to the administrator or Treasurer for review, prepares a check for each invoice approved by the Treasurer or administrator, provides checks to administrator and Treasurer for review and

Commented [kif142]: This should be come pa a formal checklist to be checked off and followed for each check and invoice Sympachest, should contain fields for

determining deadline for payment;

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1		approval at the next meeting of the managers; upon approval by
2		the managers, obtains signature of appropriate officers, scans
3		signed check with approved invoice; mails signed checks with
4		copy of approved invoice to submitter of the invoice. Completes
5		checklist of action steps.
6		iv. collects staff expense reports and receipts for expense
7		reimbursement, including expense receipts for credit card charges,
8		on a weekly basis; scan them and saves them to the appropriate
9		electronic file and saves them in the appropriate physical file;
10		enters expenses in appropriate spreadsheet provides them to the
11		administrator and/or Treasurer for approval; upon approval enters
12		expenses into payment system.
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14		and saves them to the appropriate electronic file and saves them in
15		the appropriate physical file; provides all to Treasurer or
16		administrator for review; upon approval enters into payroll
17		payment system and prepares checks for approved amounts;
18		provides checks to administrator or Treasurer for signature upon
19		approval by board at next meeting of the managers.
20	c.	The administrative assistant forwards bills and invoices from contractors
21		providing work on District projects to the District's engineer for review. The
22		District's engineer reviews and the bills and invoices, verifies the services for
23		which payment is requested have been provided, the amount due for such services
24		and that such services have been, to the know edge of the District engineer
25		performed in accordance with the terms of any applicable contract and law and
26		recommends to the administrator how much of the bill or invoice should be paid.
27	d.	Receipts are reviewed and approved by the administrator and invoices are
28		reviewed and approved by the administrator and Treasurer.
29	e.	The administrator reviews the Excel spreadsheet prepared by the administrative
30	٠.	assistant, listing vendor, invoice number, invoice amount and general ledger
31		coding; a list of deposits with coding and a list of credit card charges with coding,
32		and emails this information to the accountant who enters the bills and invoices
33		and payments in the District's electronic financial books and accounts.
34	f.	The administrator reviews the bills and invoices and the contracts to which they
	1.	relate, if any, and determines if the bills and invoices are correct and eligible for
35		
36		payment, and recommends whether or not the bills and invoices should be paid.
37	g.	The accountant prepares checks pursuant to these recommendations to pay the
38	,	monthly bills.
39	h.	Payroll is processed through a third-party payroll service. The administrator
40		submits employee hours to the payroll service for each pay period. The payroll
41		service prepares payroll on a semi-monthly basis by direct deposit and is
42		responsible for all tax filing requirements, tax forms, and PERA payments or
43		filing requirements.
44	i.	The District's accountant prepares a monthly treasurer's report that includes a
45		listing of the checks prepared for payment of the bills and invoices to be paid and

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L	tracks account balances.	The accountant also prepar	es an internal report for the
>	freasurer.		

- The administrator reviews the treasurer's report, notes any changes that should be made and distributes the report to the Treasurer.
- k. The treasurer reviews the bills and invoices to be paid to determine whether to recommend payment. All bills are available for review by any member of the Board on request.
- At the monthly Board meeting, the treasurer presents the treasurer's report and the
  list of checks to be issued in payment of bills and invoices. The Board receives
  and discusses, as necessary, the treasurer's report, then authorizes payment of the
  monthly bills as presented in the check register which it determines should be
  paid
- m. Promptly following the meeting at which the Board authorizes the issuance of checks to pay approved bills and invoices, each check is signed by two authorized officers of the District and the assistant administrator mails or delivers the signed checks to as soon as possible to the payee but not later than three business days of the signing of the checks.
- IV. Spending Authority. All expenditures by the District must be approved in advance by the Board, except that the Board by resolution may delegate to the administrator the authority to bind the District, with or without countersignature, to a purchase of goods or services, or to enter into a contract for same, when the cost thereof and any related purchase or contract does not exceed \$10,000 in the aggregate or under other specified conditions.
  - a. The Board has authorized the administrator to expend up to \$5,000 on a single unrelated purchase without prior Board approval and affirms that authority in adopting this policy.
  - b. The administrator may not purchase any real estate or easements on real estate without prior authorization for the Board.

#### V. Banking

- a. The District maintains a current signature card at the depository bank.
- The administrator and treasurer may transfer funds between District accounts and may deposit funds into District accounts.
- c. Cash withdrawals from District accounts are prohibited.
- d. The administrator, in consultation with the treasurer, is authorized to invest District funds in accordance with Minnesota Statutes chapter 118A.
- e. All deposits to District accounts must be made intact, and the District's bank is instructed not to return cash from a deposit to a District account.

# VI. Checking

- a. The administrator is not an authorized signatory of District checks.
- b. All checks, drafts or other orders for the payment of money, notes or other evidence of indebtedness issued in the name of the District shall not be valid unless signed by two managers, except that a check, draft or other order for payment of less than \$100 is valid with one manager's signature.
- VII. **Credit card use.** The administrator is authorized to incur charges to the District credit card, with a maximum single charge of \$5,000 and allowable billing-period maximum charges totaling \$10,000.

Internal Controls and Procedures

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a. A receipt must be obtained for all District credit card purchases. Credit card purchases for which a detailed receipt is not provided must be reimbursed by the individual making the purchase.

### VIII. Reporting

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- All expenditures and investments, receipts and disbursements made must be compiled for presentation to the Board by the treasurer in a timely manner.
- b. The annual audit will be filed with the Board of Water and Soil Resources and the Office of the State Auditor within 120 days of the end of the District's fiscal year (January 1 December 31).
- c. The administrator and treasurer will regularly review relevant records and documents for any of the following, and report to the treasurer (for the administrator) or the Board (for the treasurer) any of the following if found:
  - Unusual or unexplained discrepancy between actual performance and anticipated results (including aggregate costs of more than 5% over the budgeted amount);
  - ii. Receipts that do not match deposit slips;
  - iii. Disbursements to unknown and/or unapproved vendors;
  - iv. A single signature on a check or pre-signed blank checks;
  - v. Gaps in receipt or check numbers;
  - vi. Late financial reports;
  - vii. Disregard of internal control policies and procedures.
- IX. Depositories and collateralization. In accordance with state law, the District names an official depository or depositories at its January meeting each year (depository bank(s)). In the event the Board does not designate a depository in any particular year, the last-designated depository will continue in that capacity. Each depository bank provides the District with a proof of collateralization in accordance with state law (Minn. Stat. § 118.03) for an amount equal to the amount on deposit at the close of the depository bank's banking day beyond the amount covered by federal insurance, if any. The collateral provided by each depository bank will be maintained in an account in the trust department of a bank or other financial institution not owned or controlled by the same (depository) bank or in a restricted account at a federal reserve bank. District funds are managed pursuant to the Investment and Depository Policy, adopted January 8, 2020.
- X. **Financial Assurances and Abandoned Property**. *See* District Policy for Management of Financial Assurances and Abandoned Property, adopted November 21, 2012.

#### XI. Miscellaneous

- a. The District will not maintain a petty cash fund.
- b. The District will not accept cash (currency) in payment of permit fees or financial assurances.
- c. The District will not cash personal or third-party checks.
- d. The administrator must not fail to insure District property against theft and casualty loss.

# XII. Significant Accounting policies

In connection with the maintenance of the financial books and records of the dist. the following policies shall apply:

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Internal Controls and Procedures

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#### A. General

- 2 In preparing its financial statements, the District shall comply with generally accepted
- accounting principles generally applied in the preparation of financial statements in the United
- 4 States of America, and those principles established Governmental Accounting Standards Board
- 5 (GASB) and other applicable law including but not limited to the requirements of the Minnesota
- 6 State Auditor. The following accounting principles shall apply to the preparation of the
- 7 District's financial statement except to the extent that they are conflict with generally accepted
- 8 accounting principles generally applied in the preparation of financial statements in the United
- 9 States of America, and those principles established Governmental Accounting Standards Board
- 10 (GASB) and other applicable law including but not limited to the requirements of the Minnesota

11 State Auditor.

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B. Reporting Entity. The District shall consider all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete in accordance with the Governmental Accounting Standards Board (GASB) criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The District has no component units that meet the GASB criteria.

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B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement activities) shall report information on all of the non-fiduciary activities of the District. Where permitted by the GASB the effect of interfund activity shall be removed from these statements. The statement of activities which is to be prepared and included in the financial statements shall demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues shall include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues shall be reported instead as general revenues. Separate financial statements shall be provided for the major governmental fund. The major individual governmental fund shall be reported as separate a column in the fund financial statements.

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C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements shall be reported using the economic resources measurement focus and the accrual basis of accounting. Revenues shall be recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items shall be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

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Governmental fund financial statements shall be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues shall be recognized

RPBC Governance Manual adopted [ ] 21

Internal Controls and Procedures

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as soon as they are both measurable and available. Revenues shall be considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District shall consider revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures shall generally be recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, shall be recorded only when payment is due.

Charges for service, assessments to members, grants and interest associated with the current fiscal period shall be considered susceptible to accrual and recognized as revenues of the current fiscal period. All other revenue items shall be considered to be measurable and available only when cash is received by the organization.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, shall be recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue will be recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, shall include grants, entitlement and donations. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions shall also be available before it can be recognized.

Unearned revenue shall be deemed to have arisen when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as unearned revenue.

The Board shall establish the estimates and assumptions that affect certain reported amounts and disclosures required in connection with the preparation of the financial statements by the accounting principles generally accepted in the United States of America.

The District shall report the following major governmental funds:

The 509 Plan Implementation Fund - fund consisting of proceeds from an ad valorem tax levy for the purpose of paying the increased costs of preparing a plan under sections Minn. Stat. §§ 103B.231 and 103B.235 and the cost of projects identified in the District's approved and adopted 10-plan pursuant to Minn. Stat. § 103B.201. The proceeds of any tax levied under this section shall be deposited in a separate fund and expended only for the purposes authorized by said sections. The District may accumulate the proceeds of levies as an alternative to issuing bonds to finance improvements.

RPBC Governance Manual adopted [ ]

Internal Controls and Procedures

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1 As a general rule the effect of interfund activity has been eliminated from government-wide 2 financial statements.

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- 4 D. Assets, Deferred Outflows of Resources, liabilities, Deferred Inflows of Resources, and Net
- Position/Fund Balance Deposits and Investments. The District's cash and temporary investments
- shall be considered to be cash on hand, demand deposits and short-term investments with
- 7 original maturities of three months or less from the date of acquisition. Cash balances from all
- 8 funds shall be pooled and invested, to the extent available, in certificates of deposit and other
- 9 authorized investments. Earnings from such investments shall be allocated on the basis of
- applicable participation by each of the funds.
- The District may also invest idle funds as authorized by Minnesota statutes, and in accordance with the District's Investment and Depository Policy.

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The reported value of the pools shall be the same as the fair value of the pool shares. All investment shall be in accordance with the District's Investment Policy.

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The District shall categorize its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy shall be based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3

21 inputs are significant unobservable inputs.

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Delinquent taxes receivable includes the past six years' uncollected taxes. Delinquent taxes shall be offset by a deferred inflow of resources for taxes not received within 60 days after year end in the fund financial statements.

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Accounts Receivable

Property Taxes

Accounts receivable shall include amounts billed for services provided before year end. Prepaid Items Certain payments to vendors shall reflect costs applicable to future accounting periods and are recorded as prepaid items and are recorded as prepaid items. The District shall use the consumption method to account for all prepaid items.

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38 39 Capital Assets

Capital assets shall include land, land improvements and easements and shall be reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets shall be recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets shall be recorded at acquisition value at the date of donation.

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The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives will not be capitalized.

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Pursuant to GASB Statement No. 34 the District shall report and depreciate new infrastructure assets effective with the beginning of the 2004 calendar year. Infrastructure assets include lake

RPBC Governance Manual adopted [ ] 23

Internal Controls and Procedures

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improvements, dams and drainage systems. Neither their historical cost nor related depreciation had historically been reported in the financial statements.

Major outlays for capital assets and improvements shall be capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed.

Capital assets of the District shall be depreciated using the straight-line method over the following estimated useful lives:

Assets	Useful Lives
	Assets in Years
Building	30
Equipment, Boats and Vehicles	7 – 10
Intangibles	10

#### Deferred Outflows of Resources

In addition to assets, the statement of net position shall be reported in a separate section for deferred outflows of resources. The separate financial statement element, deferred outflows of resources, shall represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until such time. Deferred pension resources, shall be reported only in the statements of net position. This item results from actuarial calculations and current year pension contributions made subsequent to the measurement date.

#### Pensions

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For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position shall be determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30th. For this purpose, plan contributions shall be recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments shall be reported at fair value. The general fund is typically used to liquidate the governmental net pension liability.

## Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits, which is paid to the employee upon separation. All vacation pay shall be accrued when incurred in the government-wide financial statements. A liability for these amounts shall be reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The 509 Plan Implementation fund is typically used to liquidate governmental compensated absences payable.

## Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations shall be reported as liabilities in the RPBC Governance Manual adopted [ ] 24 Internal Controls and Procedures 4

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- applicable governmental activities statement of net position. The recognition of bond premiums 1 and discounts shall be amortized over the life of the bonds using the straight-line method. Bonds 2 payable shall be reported net of the applicable bond premium or discount. Bond issuance costs shall be reported as an expense in the period incurred.
- Deferred Inflows of Resources
- In addition to liabilities, the statement of net position and fund financial statements shall report a
- separate section for deferred inflows of resources. This separate financial statement element, 8
- deferred inflows of resources, shall represents an acquisition of fund balance that applies to a 9
- 10 future period(s) and shall not be recognized as an inflow of resources (revenue) until that time.
- The District has only one type of item, which arises only under a modified accrual basis of 11
- accounting that qualifies for reporting in this category. Accordingly, the item, unavailable 12
- revenue, is reported only in the governmental funds balance sheet. The governmental funds shall 13
- report unavailable revenues from property taxes. These amounts shall be deferred and 14
- recognized as an inflow of resources in the period that the amounts become available. T 15

### Fund Balance

- In the fund financial statements, fund balance shall be divided into the five classifications set 18
- 19 forth in the District's Fund Balance Policy based primarily on the extent to which the District is
- bound to observe constraints imposed upon the use of resources reported in the governmental 20 funds. 21
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- Net Position 23
- 24 Net position shall represent the difference between assets and deferred outflows of resources and
- liabilities and deferred inflows of resources. Net position shall be displayed in three 25
- 26
- a. Net investment in capital assets Consists of capital assets, net of accumulated depreciation 27
- 28 b. Restricted net position - Consists of net position balances restricted when there are limitations
- 29 imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments. 30
- c. Unrestricted net position All other net position balances that do not meet the definition of 31 "restricted" or "net investment in capital assets." 32

### Stewardship, Compliance and Accountability

### **Budgetary Information**

The modified accrual basis of accounting shall be used by the District for budgeting data. All appropriations end with the fiscal year for which they were made. The District does not use encumbrance accounting.

The District administrator and treasurer shall monitor budget performance on the fund basis each month and report the status of the budget monthly to the Board at the Board's regular monthly meeting. All amounts over budget must be approved by the Board.

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### RILEY PURGATORY BLUFF CREEK WATERSHED DISTRICT

### Appendix [9] - INVESTMENT AND DEPOSITORY POLICY

### Adopted [date of adoption]

## 1. PURPOSE

The purpose of this policy is to establish investment objectives, establish specific guidelines that the Riley Purgatory Bluff Creek Watershed District (District) will use in the investment of funds, and establish District depository policy. It will be the responsibility of the District's administrator to invest District funds in order to attain a market rate of return while preserving and protecting the capital of the overall portfolio and to ensure compliance with District policy and with statutory requirements applicable to the District's designation a depository financial institution. Investments will be made in compliance with statutory constraints and in safe, low-risk instruments that are approved by the RPBCWD Board.

### 2. SCOPE

This policy applies to all cash, bonds, equity investments, certificates of deposits, deposit accounts and similar investments of the District, including, funds held in escrow.

### 3. SPECIFIC REVENUE SOURCES AND POOLING OF FUNDS

The District will report proceeds of specific revenue sources as restricted, committed or assigned for specific purposes, as applicable, and maintain its budget and accounts in a manner consistent with these designations. Except for cash in these certain restricted, committed and assigned funds, the District will consolidate cash and reserve balances from all funds to maximize investment earnings and increase efficiencies with regard to investment pricing, safekeeping and administration. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles.

### 4. DESIGNATION OF DEPOSITORY AND COLLATERALIZATION

The District Board annually will designate a financial institution or institutions in the State of Minnesota as the depository of District funds. In the event the Board does not designate a depository in any particular year, the last-designated depository will continue in that capacity. Each depository will furnish collateral, as necessary, in the manner and to the extent required by Minnesota Statutes (Minn. Stat.) Section 118A.03, as it may be amended, and other applicable law. Collateral will be held in safekeeping in compliance

RPBC Governance Manual adopted [ ] I Permit Fee ReimbursementINVESTMENT AND DEPOSITORY POLICY

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### 5. DELEGATION OF AUTHORITY

Minn. Stat. § 118A.02 provides that the governing body may authorize the treasurer or chief financial officer to make investments of funds under §§ 118A.01 to 118A.06 or other applicable law. See Minn. Stat. § 103D.320, subd. 3. The Board authorizes the Treasurer with the assistance of the District administrator to invest District funds pursuant to state law and this policy. In the event of a conflict between state law for and this policy, state law shall prevail.

The Treasurer and the administrator shall assure compliance with this policy and further develop and maintain adequate controls, procedures, and methods assuring security and accurate accounting on a day-to-day basis.

#### 6. **OBJECTIVES**

At all times investments of the District shall be made and maintained in accordance with Minnesota Statutes Chapter 118A as it may be amended. The primary objectives of the District investment activities shall be in the following order of priority:

#### A. **SECURITY**

Security of principal is the foremost objective of the investment portfolio. Preserving capital and protecting investment principal shall be the primary objective of each investment transaction. Specific risks will be managed as follows:

Credit Risk. Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the District's deposits and investments may not be returned or the District will not be able to recover collateral securities in the possession of an outside party. Minnesota law requires that all District deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds, with the exception of irrevocable standby letters of credit issued by Federal Home Loan Banks as this type of collateral only requires collateral pledged equal to 100 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes: United States government Treasury bills, Treasury notes, Treasury bonds; Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity; General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local

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DEPOSITORY POLICY

government with taxing powers which is rated "AA" or better by a national bond rating service; General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity; Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and Time deposits that are fully insured by any Federal agency.

Designated depositories will comply with Minnesota law.

To ensure security when considering an investment, the District administrator and Treasurer will cross-check all depositories under consideration against existing investments to make certain that funds in excess of insurance limits are not deposited with the same institution unless collateralized as outlined herein. Furthermore, the Board will approve all financial institutions, brokers and advisers with which the District will do business.

Concentration of Credit Risk. This is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

The District will diversify its investments according to type and maturity. The District portfolio, to the greatest extent feasible, will contain a mixture of short-term (shorter than one year) and long-term (more than one year) investments. The District will attempt to match its investments with anticipated cash-flow requirements. Maturities shall not exceed the three years without the approval of the Board.

No investment in or collateral of any single issuer (other than the United States of America or its agencies) shall exceed more than 5% of the District's total fund balance at any point in time.

*Interest Rate Risk.* Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in general interest rates. The District will minimize interest rate risk by structuring its investment portfolio to ensure that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

Custodial Risk. The District will minimize deposit custodial risk, which is the risk of loss due to failure of the depository bank (or credit union), by obtaining collateral for all uninsured amounts on deposit, and by obtaining necessary documentation to show compliance. (See section III.)

RPBC Governance Manual adopted [ ] 3 Permit Fee ReimbursementINVESTMENT AND

### B. LIQUIDITY

The investment portfolio shall remain sufficiently liquid to meet projected disbursement requirements. This is accomplished by structuring the portfolio so that securities mature concurrent with cash needs to meet anticipated demands. Generally, investments will have short terms and/or "laddered" maturities so that funds become available on a regular schedule. Liquid funds will allow the District to meet possible cash emergencies without being significantly penalized on investments.

### C. RETURN ON INVESTMENT

The investment portfolio shall be designed to manage the funds to maximize returns consistent with items A and B above and within the requirements set forth in this policy. Subject to the requirements of the investment objectives herein, it is the policy of the District to offer financial institutions and companies within the District the opportunity to bid on investments; the District will seek the best investment yields.

### 7. PRUDENCE

The "prudent person" standard shall be applied in managing District investments. All investment transactions shall be made in good faith with the degree of judgment and care, under the circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of their own affairs, in accordance with this policy.

### 8. ELIGIBLE INVESTMENTS

All investments shall be in accordance with Minn. Stat. § 118A.04. as follows:

- 1. Direct obligations or obligations guaranteed by the United States or its agencies.
- 2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
- 3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
- 4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
- 5. Obligation of a school district with an original maturity not exceeding 13 months and
- (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to Minn. Stat. § 126C.55.
- 6. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.

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L	7. Commercial paper issued by United States banks corporations or their Canadian
2	subsidiaries, of highest quality category by at least two nationally recognized rating
3	agencies, and maturing in 270 days or less.
1	9 Depurchase or reverse repurchase agreements and sequirities landing agreements

8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
9. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States

9. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

### 9. INVESTMENT RESTRICTIONS

In addition to statutory prohibitions, no investment of District funds shall be made in derivative products, structured notes, inverse index bonds, repurchase agreements or other exotic products or investments not authorized by statute.

### 10. SAFEKEEPING

 District investments, contracts and agreements will be held in safekeeping in compliance with Minn. Stat. § 118A.06. In addition, before accepting any investment of District funds and annually thereafter, the supervising officer of the financial institution serving as a broker for the District shall submit a certification substantially in the form attached hereto as Exhibit [ ] stating that the officer has reviewed the District Investment and Depository Policy and incorporated statement of investment restrictions, as well as applicable state law, agrees to act in a manner consistent with the policy and law, that the supervising officer will promptly disclose any potential conflicts of interest or risk to public funds that might arise out of business transactions between the firm and the District, and that the financial institution will undertake reasonable efforts to preclude imprudent transactions involving the District funds. The District will annually provide the policy, as it may be amended to each such supervising officer and will provide any amendment to the policy to the supervising officer promptly upon the adoption of any such amendment.

### 11. CONFLICT OF INTEREST

Any District manager or staff member involved in the investment process shall refrain from personal business activity that could conflict with proper execution of the investment program or which could impair his/her ability to make impartial investment decisions.

### 12. INTERNAL CONTROLS AND REPORTING

Internal controls are designed to prevent loss of public funds due to fraud, error,

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misrepresentation, unanticipated market changes, or imprudent actions. Before the District invests any surplus funds, competitive quotations shall be obtained. If a specific maturity date is required, either for cash flow purposes or for conformance to maturity guidelines, quotations will be requested for instruments which meet the maturity requirement. The District will accept the quotation which provides the highest rate of return within the maturity required and within the limits of this policy.

The District funds shall not be invested for a term exceeding three years unless so authorized by the Board.

Monthly, the Treasurer with the assistance of the District administrator shall provide a detailed investments report to the Board which report shall include but not limited to, the following: the amount invested, the maturity date(s), the institution with which invested or the investment type, and the interest rate. Investments shall be audited and reported with financial statement annually. It shall be the practice of the District Board to review and amend the investment policy from time to time as needed, but not less than once every two years.

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## Riley-Purgatory-Bluff Creek Watershed District Appendix [10] - Policy on Permit Fee Reimbursement

### Adopted July 2, 2014

- Permit fee deposits will be held in escrow and applied to reimburse the Riley-Purgatory-Bluff Creek Watershed District (District) for permit inspection-related costs incurred at the rates stated in a permit fee deposit and rate schedule established by the District's Board of Managers (the "Board").
- When a permit application is approved, the deposit will be replenished to the applicable deposit amount by the applicant before the permit will be issued to cover actual costs incurred to monitor compliance with permit conditions and the District Rules.
- No permit will be modified, renewed or extended if the applicable permit fee deposit balance is negative.
- 4. The administrator will return any unused portion of an applicant's permit fee deposit to the permittee within 45 days of notice from the permittee that the permitted work has been completed, unless the District determines that the work has not been completed in accordance with the applicable permit.
- 5. All permit applicants and permittees shall replenish the permit fee deposit to the original amount or such lesser amount as the District administrator deems sufficient within 30 days of receiving notice that such deposit is due, and directing the administrator to close out the relevant application or permit and revoke prior approvals, if any, if the permit-fee deposit is not timely replenished;
- 6. On receipt of written notice of the withdrawal of a permit application with a request for fee refund, the administrator will analyze the permitting record to date and determine the costs the District has incurred, including but not limited to the costs of consultant services, analysis of proposed activities and inspection of property, and the administrator will prepare a written accounting of expenses incurred;
- 7. When District costs are less than the fee paid by the applicant, the administrator will forward reimbursement of the difference as a payable item at the next regular meeting of the Board, except that under all circumstances the District will retain the \$10 permit fee authorized by Minn. Stat. § 103D.345 to cover administrative costs.

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Financial assurances provided by an applicant will be released in accordance with District Rule 12.0.

Appendix A

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### Riley-Purgatory-Bluff Creek Watershed District 1 Appendix [4.4] - Inventory of Not-Public Data on Individuals Adopted January 2015 This document describes private or confidential data on individuals maintained by the Riley-Purgatory-Bluff Creek Watershed District 9 (see Minnesota Statutes (Minn. Stat.) 13.05 and Minnesota Rules (Minn. Rules) 1205.1200). 10 11 This document is also part of the District's procedures for ensuring that not-public data are only accessible to individuals whose work assignment reasonably requires access (see Minn. Stat. § 13.05, subd. 5). In addition to the employees listed, the District managers and 12 District legal counsel also will have access to not-public data as needed as part of specific assignments or under certain 13 14 circumstances. 15 Please direct all questions about this inventory to the District Data Practices Compliance Official whose name and address can be 16 found on the District's website at www.rpbcwd.org: 17 18 Terry Jeffery 19 20 tjeffery@rpbcwd.org [phone] 21

Name of Record, File, Process, Form or Data Type	-	Data Classification	Citation for Classification	Employee/Manager Access
Appeal data	Data maintained as a result of processing appeals of determinations about the accuracy and/or completeness of public and private data on individuals	Public Private	MS 13.03, subd. 4	Administrator.
Applicant records	Completed assessments and results, related documentation, and application forms.	Public Private	MS 13.43	Administrator.
Attorney Data	Data related to attorney work product or data protected attorney-client privilege	Private	MS 13.393	Staff on as needed basis as part of specific work assignments.
Citizen Advisory Council member data	Data pertaining to advisory council applicants and appointees.	Public Private Confidential	MS 13.601	Administrator; other staff as needed.
Civil investigative data	Data that are collected in order to start or defend a pending civil legal action, or because a civil legal action is expected	Confidential Public	MS 13.39	Administrator; other staff as needed.

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Continuity of Operations	Personal home contact information used to ensure that an employee can be reached in the event of an emergency or other disruption affecting continuity of operation of a government entity.		MS 13.43, subd. 17	Administrator.
Employee expense reports	Expense reimbursement requests	Public Private	MS 13.43	Administrator.
Employee personnel records	Record of prior and current employment history. Data relating to hiring, assessments, payroll, pension and retirement, promotion, medical, family leave, grievances and discipline and related administrative personnel actions; drug-and-alcohol-testing and background-	Public Private	MS 13.43	Administrator.
Motor vehicle data	check results Information on license plate numbers, owners, and registration status of vehicles.	Private	MS 168.346	Administrator.
Personal contact and online account information	Telephone number, email address and usernames and passwords collected, maintained, or received by the District for notification purposes or as part of a subscription list for an entity's electronic periodic publications as requested by the individual.	Private	MS 13.356	Administrator; consultants as needed for specific projects and programs.

Riley-Purgatory-Bluff Creek Watershed District Not Public Data Inventory Not Public Data Inventory Inventory of Not-Public Data on Individuals

Personnel data	Data about employees, applicants, volunteers and independent contractors; data disclosed for the purpose of administration of the workers' compensation program as provided in chapter labor relations information	Public/Private/ Confidential	MS 13.43 179A.03, subd. 4	Administrator.
Response to data requests		Public Private	Various	Administrator; staff as necessary.
Security information	Data that would substantially jeopardize the security of information, possessions, individuals or property against theft, tampering, improper use, attempted escape, illegal disclosure, trespass, or physical injury, if the data were released to the public	Private	MS 13.37	Administrator.
Social Security numbers	Social Security numbers assigned to individuals	Private	MS 13.355	Administrator.
Unemployment compensation billings	Records of billings for employee unemployment compensation	Private	MS 13.43	Administrator.

*	Records of billings for employees who receive workers compensation benefits	Private	MS 13.43	Administrator.

Exhibit V.gV.f-1 to Bylaws Template for Meeting Agenda

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#### Riley-Purgatory-Bluff Creek Watershed District 1 Board of Managers Regular Meeting 2 [January 5, 2022] 3 [7:00PM] Regular Meeting 4 Virtual Meeting via ZOOM 5 6 https://us02web.zoom.us/j/88301283199 7 8 Agenda 9 10 11 12 1. 7:00pm Call to Order Meeting of the Board of Managers a. [insert info if conducted per pandemic or emergency] 13 b. [Take roll call or note managers present and that there is a quorum] 14 15 16 2. Approval of the agenda 17 18 3. Matters of public interest Information 19 20 Welcome to the Board Meeting. Anyone may address the Board on any matter of interest in the watershed. Speakers will be acknowledged by the President; please 21 22 come to the podium, state your name and address for the record. Please limit your comments to no more than three minutes. Additional comments may be submitted in 23 writing. Generally, the Board of Managers will not take official action on items 24 discussed at this time but may refer the matter to staff for a future report or direct that 25 the matter be scheduled on a future agenda. 26 27 28 4. Reading and approval of minutes a. Board of Managers Regular Meeting, December 8, 2021 and 29 December 15, 2021, continuance 30 31 5. Committee Reports 32 a. Citizen Advisory Committee 33 1. Resolutions accepting CAC Minutes 34 2.CAC Report 35 3. Resolution dealing with CAC motions 36 4. Approve Board representative for [ ] CAC meeting 37 38 Accounting and Finance Committee 39 1.Resolutions accepting AFC Minutes 40 41 Goverance Committee 42 1. Resolutions accepting GC Minutes 43 <u>2.</u> d. Personnel Committee 44 45

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1. Resolutions accepting PC Minutes

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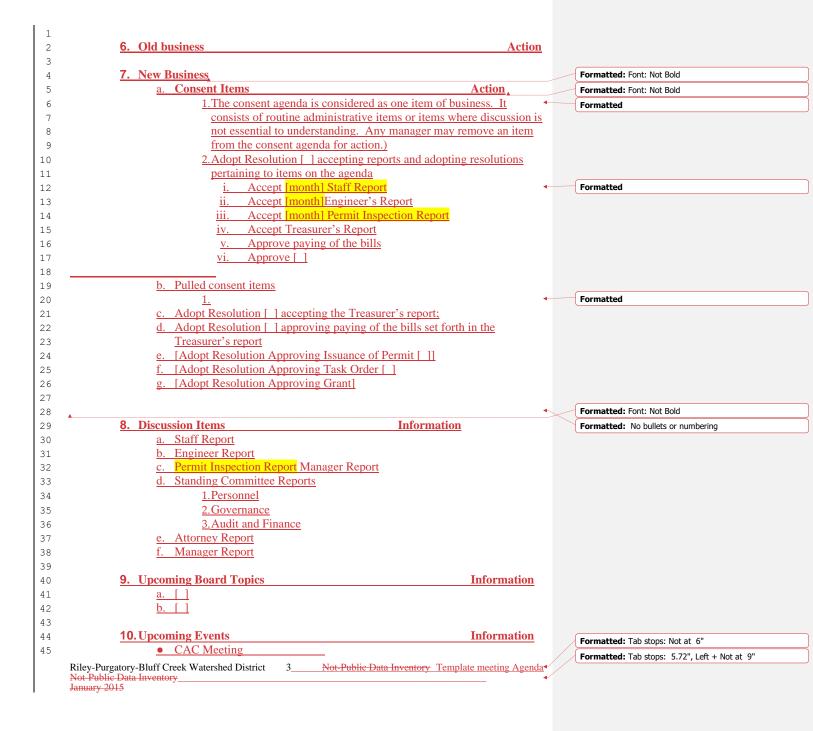
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Riley-Purgatory-Bluff Creek Watershed District Not-Public Data Inventory Template meeting Agenda Not Public Data Inventory

January 2015



1	Board Meeting
2	<ul> <li>Committee Meetings</li> </ul>
3	• [other]
4	
5	Please check www.rpbcwd.org for the most current meeting details.

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### **Riley-Purgatory-Bluff Creek Watershed District**

Appendix [xx] BOM-CAC Communications Process

1 Not Public Data Inventory BOM-CAC Communications

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2 Not Public Data Inventory BOM-CAC Communications

# Riley-Purgatory-Bluff Creek Watershed District 1 2 3

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Appendix [xx] Wetland Conservation Act Process and Procedure

Adopted December 7, 2022

Resolution [NO] which follows sets for the District's process and procedure regarding the District's exercise of its authority regarding wetlands that is delegated to the District by the following local government units pursuant to Minn. Stat. [ ]:

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